HOW GOOGLE'S BACKING OF *BACKPAGE*PROTECTS CHILD SEX TRAFFICKING

A NEW REPORT



Google Search

I'm Feeling Lucky

This report was released on May 17th, 2017 by Consumer Watchdog, Faith and Freedom Coalition, Trafficking America Taskforce, DeliverFund, and The Rebecca Project

Table of Contents

Executive Summary	3
Backpage.com's History	8
Google and CDA 230	13
Google and CDT's Special Relationship	15
Google's Special Relationship with EFF	18
Google-funded groups' support of Backpage: A Timeline	21
Google's Support of Anti Child-Trafficking Campaigns: Serious or a Self-Serving Effort to Change the S	ubject?
	34
Appendix A - Google, Center for Democracy & Technology Policy Relationships	37
Appendix B - Google, Electronic Frontier Foundation Policy Relationships	40
Appendix C - July 30, 2013 letter from Google-funded groups opposing Congressional legisla	tion to
strengthen child sex trafficking laws	44
Appendix D - Google lobbying firms reporting meetings on Congressional child sex trafficking leg	islation
	46
Appendix E – January 29, 2015 coalition statement opposing the SAVE Act: Google funded signers	48

Google-Funded Campaign to Defend Internet Law Also Protects Hub of Child Sex Trafficking

Executive Summary

For years, one company—Backpage.com—has dominated online trafficking in minors for sex. The advertising giant's reach is vast, with sites catering to 437 locations in the U.S. and 506 overseas. So is its impact: By one count, 73% of all suspected child trafficking reports in the U.S. involve Backpage.¹

Details of Backpage's victims have filled multiple lawsuits, legal actions and government investigations: A 13-year-old girl in Miami whose pimp tattooed his name on her eyelids; a 15-year-old in Seattle who was sold for sex more than 150 times. A new documentary film, *I Am Jane Doe*, chronicles the struggles of child sex victims to hold Backpage responsible for its role in the abuse they suffered.²

Despite widespread revulsion at its business model, however, Backpage has managed to elude a series of legal challenges and beat back legislative efforts to stop it from advertising children for sex. In its successful efforts, Backpage has benefitted from the help of an all-star cast of lawyers and legal scholars, as well as significant political and lobbying muscle that it could not assemble itself.

The common factor behind nearly all those forces: Alphabet Inc.'s Internet giant, Google.



Backpage's Michael Lacey, James Larkin and Carl Ferrer

An analysis of public records, tax documents and legal filings and other publicly-available documents shows Google has financed and supported a broad array of groups and individuals who have fought aggressively to thwart legal challenges to Backpage's business model. Legal scholars and groups supported by Google have written letters and amicus briefs in support of Backpage. More than half of the 42

signatories of a letter opposing a bill to tackle online child trafficking—22 in all—were either directly funded by Google, or worked at institutions that were funded by the company.³ (See Appendix C)

¹ Email from NCMEC General Counsel to Senate Permanent Subcommittee on Investigations (P. 6) https://www.hsgac.senate.gov/download/backpagecoms-knowing-facilitation-of-online-sex-trafficking

² http://www.newyorker.com/magazine/2017/01/16/i-am-jane-doe-takes-on-backpage

³ https://www.cdt.org/files/pdfs/coalition-230-letter-congress.pdf

At least four of Google's lobbying firms have also worked to block efforts by the U.S. Congress to strengthen laws to prevent child sex-trafficking under the Stop Advertising Victims of Exploitation (SAVE Act) of 2014 that would have targeted Backpage and held it accountable. Google's lobbying firms also appear to have successfully lobbied to remove a key provision from the law that would have held Backpage liable for recklessly

Google hired a top victims' advocate. She then dropped calls for action against Backpage.

In 2011, Malika Saada Saar gained fame as a victim's advocate credited with helping shut down Craigslist's adult advertisements. A year later, she helped found the Human Rights Project for Girls to combat child sex trafficking.

In 2012, Ms. Saada Saar published an op-ed in the *Huffington Post* noting that, just as with the crusade against Craigslist, Backpage must also be shut down to stop the trafficking of minors. "We must go after Backpage because no website should be allowed to rely on people selling children for sex for its business model," she wrote.

By 2014, Ms. Saada Saar had changed her position. Rather than targeting the traffickers and websites that advertised children for sex, she now urged law enforcement to go after the buyers instead. "We live in an era where it's not going to be possible to shut down these websites," she told *The Daily Beast*.

What changed? In 2013, one of Google's top lobbying firms, The Raben Group, hired Ms. Saada Saar as its special counsel on human rights. Until early this year, the Raben Group and the Human Rights Project for Girls shared the same Washington, D.C. address.

In December 2015 Ms. Saada Saar went to work for Google itself as its Senior Counsel on Civil and Human Rights.

disregarding the child sex trafficking occurring on its site. (See page 22). Lobbyists for Google reportedly helped kill a version of a bill that would have required firms hosting adult ads to determine the age of people appearing in their online ads.⁴

Google even poached one of the leading campaigners for shutting down Backpage's child-trafficking ads, who, after being hired, then changed her stance on the issue to align with her new employer. She now argues that it isn't possible to shut down sites like Backpage and that laws should target buyers rather than websites that advertise children for sex. (See box, left).

Why would Google be interested in defending such a company? In short: business. The groups' defense of Backpage centers around Section 230 of the Communications Decency Act, a 1996 law that Google says provides it with almost unlimited immunity from liability for crimes committed using its services. That includes the posting of pirated movies and music to its YouTube service, fraudulent advertisements posted through its AdWords service or Google suggesting trademarked terms as advertising keywords.

CDA 230 has been described as an implicit subsidy for a then-nascent industry, allowing it to avoid the regulation affecting other sectors. ⁵ Proponents have argued

⁴ https://www.wsj.com/articles/is-backpage-com-a-champion-of-web-freedoms-or-a-dystopian-hell-1468256330

⁵ http://www.economist.com/news/business/21716661-platforms-have-benefited-greatly-special-legal-and-regulatory-treatment-internet-firms

that it protects and promotes free speech on the Internet. They have, however, ignored the devastating impact the law can have in its current form. Section 230 has been central to Google's stratospheric success over the past two decades. Partly as a result of the provision, a Harvard professor reported in 2011 that Google earned over \$1 billion in revenue annually from Google advertisers posting unlawful material related to child trafficking, illegal drugs, and counterfeit goods.⁶

Google has sought to extend its broad interpretation of CDA 230 around the country, while beating back anything that threatens to narrow its scope in the U.S. even when the law has had devastating consequences for victims of such crimes as child sex trafficking. Google's efforts have apparently included placing its unrivaled resources and lobbying prowess at the service of Backpage, while concealing its own efforts to direct its defense. "The Googles of the world are in a tough spot," congressional aides told *The Daily Beast*. "They're not going to speak out publicly against a human trafficking measure. But they also are opposed to it."

As the key unit of publicly-traded Alphabet Inc., Google with a "Don't be Evil" ethos, has so far remained publicly silent on the issue of Backpage. Nevertheless, the company's position can be traced through the activities of its network of paid academics, advocates and third-parties, which it often deploys to promote and defend its public policy interests.

The company's senior executives—as well as law firms and academics with close financial ties to Google—sit on the boards of numerous nonprofits defending Backpage. And the company has deployed its own contract lobbyists to water down congressional efforts to tackle Backpage and strengthen child sex-trafficking laws.

At the center of the effort to defend Backpage from legal threats are two nonprofit groups that between them have received millions of dollars in financial support from Google—the Center for Democracy and Technology (CDT) and the Electronic Frontier Foundation (EFF). In addition to their heavy funding from Google, both groups have dozens of top advisors with close ties to the company. Both groups—but especially CDT—have a history of supporting Google's public policy objectives and defending the company in court, often acting as unofficial lobbying arms of the company.

Those groups have rallied to Backpage's defense, filing numerous amicus briefs to defeat lawsuits filed by the child-trafficking victims. They have even filed briefs on Backpage's behalf to thwart legal subpoenas issued to the company by state law enforcement officials and Congress.⁸ Supporting the campaign, which advocates say is

⁶ https://www.forbes.com/sites/petercohan/2013/11/08/harvard-professor-sees-googles-illegal-revenue-over-1-billion/ #1a4e7d925f01

⁷ http://www.thedailybeast.com/articles/2014/10/06/congress-big-tech-fight-over-child-prostitution-bill.html

⁸ https://cdt.org/files/2016/11/CDT-EFF-amicus-brief-filed-in-Ferrer-v-Permanent-Subcommittee-on-Investigations.pdf; https://www.eff.org/document/amicus-brief-25

to protect Section 230, is a network of more than two-dozen legal scholars, special-interest groups and trade associations that Google also supports financially from its public policy operation.

The full extent to which Google is directing Backpage's defense remains unclear and it has yet to publicly clarify its position. Other tech companies, who also benefit from CDA Section 230, support some of these organizations as well.

However, Google is far and away the largest financial backer of these groups, providing millions of dollars to the organizations leading Backpage's defense. Its efforts also extend to Google's own contract lobbyists and network of consultants and academics.

Google's financial support of EFF, CDT and dozens of other groups, has contributed to a string of legal successes by Backpage and complicated the quest for justice among its underage victims. Since 2011, the nonprofits have helped Backpage defeat several cases related to child sex trafficking by filing Section 230 briefs on Backpage's behalf. Among the initiatives the groups have helped defeat:

- A legal case brought by three underage sex-trafficking victims who were advertised on Backpage and sold for sex in Massachusetts and Rhode Island more than 1,900 times over three years.⁹
- Proposed state laws aimed at curbing Backpage's child sex advertisements in Washington,¹⁰ New Jersey,¹¹ and Tennessee.¹²
- Efforts by law enforcement in Cook County, Illinois, to prevent the use of credit card payments to purchase ads offering children for sex. (Pages 23 and 24)
- Efforts by 49 state attorneys general to amend Section 230 to give state and local law enforcement officials the authority to criminally investigate and prosecute companies like Backpage for promoting child sex trafficking.¹³
- The "reckless" standard in early versions of Congressional legislation such as the SAVE Act, which strengthened child sex trafficking laws by making it illegal for online advertisers to recklessly disregard child sex trafficking occurring on their websites.¹⁴

⁹ https://www.eff.org/files/2015/03/11/final_backpage_amicus_3.10.15.pdf

¹⁰ https://www.eff.org/press/releases/internet-archive-sues-stop-new-washington-state-law

¹¹ https://www.eff.org/document/complaint-30

¹² https://www.eff.org/files/filenode/backpage-brief_amici_curiae-1.pdf

¹³ http://www.naag.org/naag/media/naag-news/ags-to-congress-amend-federal-law-to-fight-child-sex-trafficking.php

¹⁴ https://www.eff.org/deeplinks/2015/01/save-act-passes-house-coming-one-step-closer-chilling-online-speech

The support of Google-funded groups has also served to confer legitimacy on Backpage, which critics say has become a "boiler room" operation for commercial sex. A U.S. Senate investigation of child trafficking suggests that Backpage's sole purpose appears to be advertising commercial sex with only a veneer of other, legitimate classified ads.

In recent years, Google has also started to fund several anti-child trafficking organizations, though it appears that it has yet to persuade them, as it has with Ms. Saada Saar, that they should redirect their efforts away from supporting victims' lawsuits against the company. Several have filed amicus briefs in support of plaintiffs' arguments that Backpage should not benefit from CDA Section 230 protections because it "materially contributes" to the illegality of content posted on its site.

As Backpage's legal challenges have continued to mount since 2011, the company and its founders have remained defiant, aggressively defending against lawsuits, fighting state and federal subpoenas, and filing their own lawsuits against state laws seeking to regulate online child sex trafficking. In case after case, claiming to be motivated by defending Section 230, Backpage's active supporters have included EFF, CDT and more than two dozen legal experts, lobbying firms and interest groups—all quietly supported behind the scenes by Alphabet Inc.'s key unit, Google.

Backpage.com's History

Carl Ferrer, a classified advertising executive who had served as *The Dallas Observer's* director of classified advertising since 1996, created Backpage.com in 2003. It's mission: "to counter the loss of print classified advertising" from upstart online advertisers. The new online advertising company was named after the classified advertisements, many including adult subject matter, which appeared on the "back page" of the Village Voice and other free weeklies distributed throughout the United States.¹⁵



In 2006, the Village Voice was purchased by New Times Media, an alternative newspaper conglomerate founded in 1970 by James Larkin and Michael Lacey that quickly grew into one of the largest owners of free weeklies in the United States. The merged company, renamed Village Voice Media Holdings, retained the online Backpage classified service, which also included ads soliciting prostitution. When Craigslist, which was the market leader in adult ads, closed its site in 2010, Backpage, a distant second in terms of market share, then filled the vacuum. The company's gross revenues grew by almost 600% in only two years, from \$5.3 million in 2008 to \$29 million in 2010. By 2014, Backpage's gross revenue, and that of its affiliated companies, was estimated to be \$135 million.¹⁶

As Backpage's revenues increased, so did scrutiny of the company over allegations that it turned a blind eye, and in many cases even facilitated, child sex trafficking through its adult personals section. Dozens of news reports since 2010 have highlighted the heartbreaking and horrific stories of young girls trafficked for sex online, including:

- A case in Atlanta, GA of a 12-year-old girl whose pimp regularly tasered her and even forced her to work while pregnant with his child.¹⁷
- A New York City case of a 13-year-old girl who was regularly beaten and even kicked down a stairwell for trying to escape her pimp.¹⁸
- A Miami case of a 13-year-old girl whose pimp had tattooed his name on the girl's eyelids.¹⁹

¹⁵ https://www.hsgac.senate.gov/subcommittees/investigations/reports

¹⁶ http://www.latimes.com/local/lanow/la-me-In-backpage-shutdown-20170109-story.html

¹⁷ https://archives.fbi.gov/archives/atlanta/press-releases/2011/atlanta-man-sentenced-for-sex-trafficking-of-minors

¹⁸ http://www.nytimes.com/2012/01/26/opinion/how-pimps-use-the-web-to-sell-girls.html

¹⁹ http://miami.cbslocal.com/2013/03/29/police-pimp-forced-girl-to-tattoo-eyelids-with-his-name/

- A Seattle case in which a 15-year-old girl was sold for sex more than 150 times.
- A Chicago case in which a 16 year old, suffering from depression, left home. Three
 weeks later, she was advertised for sex on Backpage and murdered at the hands of
 her Backpage buyer.²¹

In each of the examples, the girls were sold through Backpage.

In August 2011, 45 state attorneys general sent a letter to Backpage's legal counsel seeking information on what steps the advertising site was taking to eradicate advertisements for child prostitution. The letter, sent in lieu of an official subpoena, described Backpage as a hub of "human trafficking, especially the trafficking of minors" and pointed to more than 50 cases they had identified since 2008 involving individuals trafficking or attempting to traffic minors through Backpage's classified advertising service.²² (The National Center for Missing and Exploited Children reports that 73% of all child sex trafficking reports it receives are related to Backpage advertisements.)²³

The same month, Backpage was found not guilty in a Missouri case in which a victim sold through Backpage's adult advertising section alleged that the company knew that child sex victims were regularly being advertised on the site. The court's decision cited Section 230 of the Communications Decency Act, noting that the provision provided the company immunity from the victim's claims, whether Backpage *knew* child sex trafficking was occurring on the site or not.²⁴

Interestingly, a 2012 article suggested that Backpage's co-owner, Mr. Larkin, was well-aware of his company's role in child sex trafficking. The article reported that he kept a photo of himself with Chris Hansen, the former host of Dateline NBC's *To Catch a Predator* prominently displayed in his Phoenix mansion. The NBC show centered around hidden camera investigations of men soliciting underage girls for sex. Mr. Hansen had autographed the photo with the words: "To Jimbo, thanks for keeping me in business." ²⁵

Two months after the August 2011 Missouri decision, Mr. Larkin was interviewed in a *New York Times* story, "Fighting over Online Sex Ads", insisting the company was not legally responsible for child sex trafficking ads posted on the site and expressing defiance against efforts by law enforcement to investigate the company. "I am beginning

²⁰ http://abcnews.go.com/US/daughters-sale-young-american-girls-sold-online/story?id=39350838

²¹ http://ktla.com/2016/12/30/man-accused-of-slitting-16-year-olds-throat-leaving-her-in-illinois-garage/

²² http://www.ct.gov/ag/lib/ag/press_releases/2011/083111backpageletter.pdf

²³ https://www.hsqac.senate.gov/download/backpagecoms-knowing-facilitation-of-online-sex-trafficking

²⁴ https://www.law360.com/articles/265682/village-voice-media-wins-dismissal-of-teen-s-sex-ad-suit

²⁵ http://politicalo.com/mtv-cribs-backpage-coms-jim-larkin-the-house-that-human-trafficking-built/

to like our odds. We have all these politicians and concerned clergy after us. We must be doing something right," he said.26

By September 2012, public pressure and negative attention over Backpage's facilitation of child sex trafficking ultimately prompted Village Voice Media to spin off the company. Under the spinoff plan, Village Voice Media's controlling shareholders, Mr. Lacey and Mr. Larkin, continued to operate Backpage independently as a separate entity set up through a complicated legal structure that included several U.S. and, reportedly, Amsterdam-based holding companies. 27 28 Mr. Ferrer, the founder and creator of Backpage, remained CEO of the new company.

As the company's legal challenges mounted beginning in 2012, two activist groups with close ties to Google—the Electronic Frontier Foundation and the Center for Democracy and Technology-stepped in to help with Backpage's legal defense across a widening front of legislative and prosecutorial challenges.

From 2012 to 2015, Backpage faced legislative threats in Washington, Tennessee and New Jersey aimed at finding a way to hold Backpage accountable for its conduct. With legal support of EFF, CDT and others, Backpage beat back the threats in each case.

In October 2016, Mr. Ferrer was arrested in Houston on a California warrant charging the CEO with pimping a minor, pimping and conspiracy to commit pimping.²⁹ Backpage's controlling shareholders, Mr. Lacey and Mr. Larkin, were also charged with conspiracy

to commit pimping.

U.S. adult ad section in Jan



United States Senate
PERMANENT SUBCOMMITTEE ON INVESTIGATIONS
Committee on Homeland Security and Governmental Affairs

BACKPAGE.COM'S KNOWING FACILITATION OF

ONLINE SEX TRAFFICKING

STAFF REPORT PERMANENT SUBCOMMITTEE ON INVESTIGATIONS UNITED STATES SENATE

"Raking in millions of dollars from the trafficking and exploitation of vulnerable victims is outrageous, despicable and illegal," said California Attorney General Kamala Harris commenting on the arrest. "Backpage and its executives purposefully and unlawfully designed Backpage to be the world's top online brothel," Harris noted.

A California judge later dismissed the pimping charges citing Section 230. But in January 2017, the Homeland Security Permanent Subcommittee on Investigations wrapped up a lengthy investigation of Backpage's practices with a scathing 53-page

²⁶ http://www.nytimes.com/2011/10/31/business/media/backpagecom-confronts-new-fight-over-online-sex-ads.html

²⁷ http://www.huffingtonpost.com/2012/09/24/village-voice-backpage-breakup_n_1908347.html

²⁸ http://www.bizjournals.com/dallas/news/2014/12/30/backpage-com-sold-to-dutch-company-for-undisclosed.html

²⁹ http://www.dallasnews.com/news/crime/2016/10/06/owner-dallas-based-sex-peddling-website-arrested-chargedpimping

report alleging Backpage knew it was facilitating child sex trafficking and had knowingly "sanitized" ads for sex with minors by editing out words like "teen" or "Lolita," but then posting the sanitized ads anyway.³⁰

The same day as the Senate report, Backpage announced that it had shut down its adult "escorts" section, noting that "years of effort by government at various levels to exert pressure on Backpage.com" have made it "too costly to continue." Until last week, just before the film was available on iTunes, Google Play and Amazon, the site's escort section included a "censored" message and invited visitors to visit EFF, CDT and the Cato Institute for more information. All three are funded by Google. The escort link has now been removed.

CENSORED

The government has unconstitutionally censored this content. What happened? Find out

Protect internet free speech. Visit Center for Democracy and Technology, Electronic Frontier Foundation, and Cato Institute.

Backpage incorrectly claims "the government" has censored its child sex ads, and directs users to three Google-funded groups

However, many advocates have noted that the shutdown is little more than window dressing, as the child sex trafficking ads have simply migrated to other Backpage sections or to other websites operated by Backpage-owned entities. In March of 2017, *The New York Times* reported that many of the ads for children were now appearing on Backpage's dating section using suggestive language such as "100% young."³²



Child sex ads have simply migrated to Backpage dating section

³⁰ https://www.hsgac.senate.gov/download/backpagecoms-knowing-facilitation-of-online-sex-trafficking

³¹ http://www.latimes.com/local/lanow/la-me-ln-backpage-shutdown-20170109-story.html

³² https://www.nytimes.com/2017/03/11/us/backpage-ads-sex-trafficking.html

And while the company may have shuttered its adult services in the U.S., Backpage's adult section continues to thrive in cities and countries around the world. As in the U.S., many of the ads have language suggesting underage victims are being sold.

India - escorts - backpage.com

india.backpage.com/FemaleEscorts/ ▼

India escorts, female models, independent escorts and adult services with photos. ... real young and healthy call girls female escorts service in hyderabad ...

India housewife · India outcall · India real

Amsterdam - escorts - backpage.com

amsterdam.backpage.com > Amsterdam adult entertainment *

Amsterdam escorts, female models, independent escorts and adult services with ... Sweet and Innocent

Escort Uma - Hotel Service - Available Tonight - Call Me ...

Google and CDA 230

Any change in CDA 230 to allow victims of child sex-trafficking to sue Backpage could expose Alphabet Inc.'s Google to similar legal challenges in state and federal courts. Victims and law-enforcement officials have argued in court filings that Backpage employees knowingly "sanitized" ads suggesting child sex trafficking, by filtering out incriminating keywords such as "Lolita", "little girl" and "amber alert." Backpage then allegedly posted the filtered ads nonetheless, as well as coaching its advertisers on how to create "clean" ads for illegal transactions.³³

Google faced a similar legal threat in 2011, when it was forced to pay \$500 million to avoid criminal prosecution on charges that it had knowingly accepted illegal advertisements from rogue online pharmacies based abroad.³⁴ Prosecutors alleged that Google willfully turned a blind-eye to the illegal sale of prescription drugs, and at times actively worked with advertisers to prevent their ads from being disqualified by suggesting keywords to get around Google's advertising filters.³⁵

Google itself has come under increasing scrutiny for facilitating online sex trafficking in recent years. In March 2012, the National Association of Human Trafficking and Victim Advocates and 37 anti-trafficking organizations sent a letter to state attorneys general calling on law enforcement officials to investigate Google for profiting from sex trafficking advertisements in violation of Google's own AdWords policies.³⁶

More recently, a 2013 investigation by California-based Consumer Watchdog alleged that Google+ had become an online playground for child sex predators, allowing registered sex offenders and child pornography suspects to open Google+ accounts and upload pornographic images aimed at children through the social network.³⁷

In July 2013, Google raised the ire of child safety advocates in the UK by rejecting a warning system that would flash a cautionary message when people were searching for child abuse content online. Google's rejection of the system came after news stories revealed that the murderer of a five-year-old girl had collected a "library" of child abuse images by searching for the content on Google and Bing. Both Yahoo and Bing agreed to implement the warning system.³⁸

³³ https://www.hsgac.senate.gov/download/backpagecoms-knowing-facilitation-of-online-sex-trafficking

³⁴ https://www.wsj.com/articles/SB10001424053111904787404576528332418595052

³⁵ https://www.wsj.com/articles/SB10001424053111904787404576528332418595052

³⁶ http://blackburn.house.gov/uploadedfiles/letter_from_anti-trafficking_organizations.pdf

³⁷ http://www.consumerwatchdog.org/story/study-finds-google-playground-online-predators

³⁸ http://www.dailymail.co.uk/news/article-2380594/Google-rejects-new-alert-stop-online-paedophiles.html

The company has also come under increased scrutiny recently for its alleged failure to accurately monitor other illegal or objectionable activity on its web properties. In March 2017, several advertisers pulled their ads from the video-sharing platform after their brands appeared next to videos that promoted extremist views, hate speech or sexually suggestive content.³⁹ In December of 2016, families of victims murdered in a terrorist shooting at an Orlando nightclub sued Google, Twitter and Facebook, alleging that the companies provided "material support" to terrorists.⁴⁰

In each case, Google has publicly made claims that it is doing more to combat illegality on its sites. The question by many remains whether it is doing enough.

³⁹ https://www.theguardian.com/technology/2017/mar/25/google-youtube-advertising-extremist-content-att-verizon

⁴⁰ https://www.usatoday.com/story/tech/news/2016/12/19/facebook-twitter-google-sued-orlando-shooting-victims-families/95634736/

Google and CDT's Special Relationship

Google has a long and close relationship with the Center for Democracy and Technology (CDT), which has received millions of dollars in funding from the company and regularly promotes its policy interests. The company has given the nonprofit more than \$4.75 million since 2011, according to tax filings posted on CDT's website.⁴¹ Google's financial support is likely substantially more than that, as the group redacted its contributors in its public Form 990 tax disclosures prior to 2011.

The connection between CDT and Google goes beyond the financial. The two have a symbiotic relationship, with several people moving between one and the other in both directions, or even belonging to both organizations simultaneously.

Alan Davidson, Google's Director of Public Policy Americas from 2005 to 2012, was hired directly from CDT, where he served as the organization's associate director. ⁴² CDT's Advisory Council currently includes Google policy executive Adam Kovacevich, several of Google's top outside law firms, and numerous other special interest groups and academics that Google supports financially. ⁴³

Mr. Kovacevich, who manages the company's portfolio of relationships with policy groups in Washington, works behind the scenes to push Google's policy views while keeping the company in the background. In 2014, a *Washington Post* story highlighted how Mr. Kovacevich worked behind the scenes with officials at George Mason University's Law & Economic Center to put on Google-funded academic conferences that took a dim view of antitrust regulations aimed at the tech sector. At the time, Google was in the midst of an 18-month antitrust investigation by the Federal Trade Commission.⁴⁴

CDT's advisory council also features several members of Google's outside legal team, including Todd Hinnen with Perkins Coie, Lydia Parnes with Wilson Sonsini Goodrich and Rosati, and Durie Tangri's Joseph Gratz.

Mr. Hinnen has represented Google on legal matters related to privacy, including a 2016 case in which the company sought to skirt federal search warrants for data stored overseas.⁴⁵ (Backpage's current general counsel, Elizabeth McDougall, was also

⁴¹ https://cdt.org/financials/

⁴² https://www.newamerica.org/our-people/alan-b-davidson/

⁴³ https://cdt.org/about/advisory-council/

⁴⁴ https://www.washingtonpost.com/news/politics/wp/2014/04/12/how-google-worked-behind-the-scenes-to-invite-federal-regulators-to-conferences/?utm_term=.d15cd9b795fc

⁴⁵ https://www.law360.com/articles/890008/google-s-setback-heats-up-overseas-warrant-debate

formerly with Perkins Coie). ⁴⁶ Perkins Coie also represented Google in the FTC's 18-month antitrust investigation of the company and in the 2010 Google Buzz settlement with the FTC.⁴⁷

Wilson Sonsini's Mr. Parnes represented Google in a separate case brought by the FTC alleging Google overrode the default settings of Safari browsers to place tracking cookies on the computers of Safari users visiting Google's DoubleClick advertising network.⁴⁸ Google settled the case for \$22.5 million in 2012.⁴⁹

Mr. Gratz has represented Google in several Google Book Search copyright cases and in the *Rescuecom v. Google* and *Vulcan Golf v. Google* trademark cases. He has also authored copyright amicus briefs on behalf of Google in cases such as *Flava Works v. Gunter.*⁵⁰ Notably, Professor Mark Lemley, a partner of Mr. Gratz and founder of the Durie Tangri firm has also served as outside legal counsel, and as a paid consultant to Google.

Mr. Lemley signed a letter to members of Congress, spearheaded by EFF and CDT that opposed child sex-trafficking legislation in July 2013.⁵¹ Google was required to disclose its financial relationship with Mr. Lemley in a 2012 filing in the *Oracle v. Google* case.⁵²

Other current and past CDT Advisory Council members with close ties to Google include:

- Rebecca Mackinnon (New America Foundation): Google is the largest corporate contributor to New America and is listed as a \$1million+ donor. Google's former chairman and now Alphabet's chairman, Eric Schmidt, has contributed more than \$1 million to New America through his family foundation and served as New America's Chairman of the Board until 2016.⁵³
- Bob Boorstin (Albright Stonebridge Group): Mr. Boorstin served from 2006-2013 as Google's Director of Public Policy.⁵⁴

⁴⁶ https://judiciary.house.gov/_files/hearings/pdf/McDougall100915.pdf

⁴⁷ https://epic.org/privacy/ftc/googlebuzz/buzz_settlement.pdf

⁴⁸ https://www.law360.com/consumerprotection/articles/394812/-23m-google-ftc-deal-in-privacy-case-wins-judge-s-nod

⁴⁹ https://www.ftc.gov/sites/default/files/documents/cases/2012/08/120809googlestip.pdf

⁵⁰ https://durietangri.com/attorneys/joseph-c-gratz

⁵¹ See page 21

⁵² https://musictechpolicy.files.wordpress.com/2010/09/google-shill-list-2.pdf

⁵³ https://www.newamerica.org/our-funding/our-funders/

⁵⁴ https://www.linkedin.com/in/robert-boorstin-85893646/

- Nick Feamster (Princeton University): Mr. Feamster, a professor of computer science at Princeton University, has received \$1.6 million in Google research funding, according to his CV.⁵⁵
- Maura Corbett (Glenn Echo Group): Ms. Corbett's Glen Echo Group counts Google as a client and has managed several policy coalitions Google helped create, including the NetCoalition, Wireless Innovation Alliance, and Save the Internet.⁵⁶

Google and CDT work together closely in other ways as well: Since 2008, CDT has been a host organization for Google's Policy Fellowship program in which undergraduate, graduate and law students are deployed to special interest organizations to work on policy issues important to the company.⁵⁷

Additionally, several former CDT employees now hold senior positions in Google's policy operation: Erik Stallman, who served as CDT's general counsel from 2014 to 2016, joined Google as Public Policy Counsel in June of 2016. ⁵⁸ Heather West, who served as a CDT policy analyst from 2007 to 2010, worked in Google's Federal Public Policy division until 2015. ⁵⁹ Andrew McDiarmid who served as a Senior Policy Analyst at CDT from 2012 to 2014 joined Google in late 2014 as a policy specialist. ⁶⁰ ⁶¹

⁵⁵ http://www.cs.princeton.edu/~feamster/cv/cv-jan2016.pdf

⁵⁶ https://web.archive.org/web/20150615021721/http://www.glenechogroup.com/work

⁵⁷ https://www.google.com/policyfellowship/hosts.html

⁵⁸ https://www.linkedin.com/in/erik-stallman-742ab47/

⁵⁹ https://www.linkedin.com/in/heather-west-69505b4/

⁶⁰ A full list of CDT's relationships with Google is provided below as Appendix A

⁶¹ https://www.linkedin.com/in/andrew-mcdiarmid-8320398a/

Google's Special Relationship with EFF

The Electronic Frontier Foundation (EFF) also has a long and lucrative history with Google. The extent of the relationship became clear during the *Oracle v. Google* patent case in 2012, during which the company was required to disclose its relationships with organizations commenting on the case. Google stated in its filing that it "has contributed to the EFF for years" and listed several articles by EFF writers supporting Google's position in the case.⁶²

EFF does not disclose the names of its donors. However, the organization's revenues more than tripled from \$5.3 million in 2011 to over \$17 million in 2015.

Google is one likely source of EFF's surging revenues. In 2011, EFF received \$1 million from Google in a settlement over the Google Buzz class action suit. The Google payments, which also included settlement awards to several other groups Google has



Google's Derek Slater, a former EFF employee, introducing EFF staff at 2009 Google Tech Talk in Mountain View

funded in the past (including CDT), were made through what is known as a *cy pres* award, in which the class received nothing, but the settling parties agreed to pay the settlement sum to advocacy groups Google helped select under the theory that those groups would promote the interests of the class members in some indirect fashion related to the lawsuit.⁶³

EPIC, a privacy group that was originally denied settlement funds at the time, filed an objection contending that they were excluded from the final list of *cy pres* applicants because of counsel's "bias towards distribution of *cy pres* funds to 'organizations that are currently paid by [Google] to lobby or consult for the company."

EFF's Board has long been dominated by members who have close personal, institutional, professional, and financial ties to Google, including:⁶⁴

 Pamela Samuelson (UC Berkeley Center for Law and Technology): Google is listed as a "corporate benefactor" of UC Berkeley's Law School.⁶⁵ Ms. Samuelson is also on the faculty of UC Berkeley's School of Information where four of the seven board

⁶² https://musictechpolicy.files.wordpress.com/2010/09/google-shill-list-2.pdf

⁶³ http://fortune.com/2012/07/30/google-and-facebooks-new-tactic-in-the-tech-wars/

⁶⁴ A full list of EFF's relationships with Google is provided below as *Appendix B*

⁶⁵ https://www.law.berkeley.edu/research/bclt/sponsors/2016-2017-sponsors/

members are current or former Google executives: Hal Varian, Elizabeth Churchill, Betsy Masiello, and Nicole Wong.⁶⁶ Ms. Samuelson and her husband Robert Glushko are also the founders of UC Berkeley's Samuelson Law, Technology and Public Policy Clinic. The Berkeley Center for Law & Technology and Samuelson Law, Technology & Public Policy Clinic also received \$700,000 as part of the Google Buzz cy pres settlement.⁶⁷

- Lorrie Cranor (Carnegie Mellon): Ms. Cranor, who served as an EFF board member until her appointment as the FTC's chief technologist in 2015, has received nearly \$850,000 in Google research awards, according to her CV.⁶⁸ The money included nearly \$350,000 in personal research awards and \$400,000 shared with two other Carnegie Mellon researchers. She also received \$178,920 as part of the cy pres settlement in the Google Buzz case.
- Jonathan Zittrain & Brad Schneier (Harvard Berkman Klein Center): Google is one of only two corporate sponsors (the other is Facebook) of the Berkman Klein Center and has a long history with the institution and Mr. Zittrain.⁶⁹ In 2010, Emily Brill wrote a profile of Google's relationship with the Berkman Center, reporting that Google was Berkman's top corporate backer and its fourth-largest donor. Mr. Zittrain is also personally close to Google co-founder Sergey Brin, according to Ms. Brill's article. Neither Google nor the Berkman Klein Center discloses the amount of Google's annual financial support, although Ms. Brill reported that Google had contributed "roughly \$500,000 over the last two years." Mr. Schneier is also a fellow at the Berkman Klein Center and a program fellow at New America's Open Technology Institute. As highlighted above, Google is the largest corporate contributor to New America.
- Brad Templeton (EFF Chairman Emeritus): Mr. Templeton, who served as EFF's chairman until 2010, has disclosed his close relationship with Google and its founders, noting on his personal website, "One, I'm a fan of Google, and have been friends with Google's management since they started the company. I've also done work for Google advising on software design."
- Joe Kraus (EFF Board Member, Google Director of Product Management): Mr.
 Kraus served simultaneously as an EFF Board Member and as a Google executive

⁶⁶ https://www.ischool.berkeley.edu/people/pamela-samuelson; https://www.ischool.berkeley.edu/about/advisoryboard

⁶⁷ https://epic.org/privacy/ftc/googlebuzz/EPIC Google Buzz Settlement.pdf

⁶⁸ http://www.cio.com/article/3012153/security/ftc-appoints-eff-board-member-lorrie-cranor-as-chief-technologist.html; https://www.cmu.edu/epp/cvs/cranor-cv.pdf

⁶⁹ https://cyber.harvard.edu/about/support

⁷⁰ http://www.thedailybeast.com/articles/2010/07/05/emily-brill-investigates-jonathan-zittrain-star-harvard-law-prof.html

⁷¹ http://www.templetons.com/brad/gmail.html

from 2005 to 2012 – first as Google's Director of Product Management and later as a partner at Google's VC firm, Google Ventures.⁷²

EFF and Google also count several "revolving door" moves from amongst their ranks:

- Fred von Lohmann, an EFF senior staff attorney until 2010, Mr. Lohmann joined Google first as senior copyright council and currently serves as Google's legal director for copyright.⁷³
- Erika Portnoy, a Google software engineer from 2005 to 2016. Today Ms. Portnoy is EFF's "staff technologist".
- Chris Palmer, As Google's senior software engineer, Mr. Palmer took a leave of absence in 2010 to serve as EFF's technology director, before rejoining Google a year later in 2011.⁷⁵
- Dan Auerbach, a Google software engineer, left Google in 2010 to join EFF as its technology director.⁷⁶
- Derek Slater, EFF's "activism coordinator" until 2007, Mr. Slater joined Google as its senior public policy manager leading the company's grassroots strategy in the SOPA-PIPA copyright fight in 2012.

Like CDT, EFF is also a host organization for Google's Policy Fellowship program and has awarded fellowships to graduate students to work at EFF every year since at least 2008.⁷⁷

⁷² https://www.linkedin.com/in/jkraus/

⁷³ https://www.linkedin.com/in/fred-von-lohmann-06b2/

⁷⁴ https://www.linkedin.com/in/erica-portnoy-37b42046/

⁷⁵ https://www.linkedin.com/in/chris-palmer-97515b118/

⁷⁶ https://www.linkedin.com/in/dtauerbach/

⁷⁷ https://www.google.com/policyfellowship/hosts.html

Google-funded groups' support of Backpage: A Timeline

After Backpage's legal troubles gathered steam from 2008 to 2011, EFF and CDT, citing concerns about protecting Section 230, first emerged to defend the company in mid-2012. Supported by dozens of other Google-funded groups, the two non-profits aggressively filed amicus briefs on Backpage's behalf; recruited signers to coalition letters opposing bills targeting Backpage; wrote blog posts and op-eds defending the company; and, in at least one case, filed directly as an "intervener" in opposition to a lawsuit in which Backpage was a defendant.

EFF and CDT's frequent use of amicus briefs to defend Backpage in its numerous court cases is not without controversy. Defined as "friend of the court" legal filings by impartial observers, amicus briefs have increasingly been used by the groups to support the legal positions of their funders.

In an unrelated 2015 case known as *BMG Rights Management v. Cox Enterprises*, the Court denied EFF's motion to appear as amicus on behalf of Cox, citing the fact that Cox's counsel in the case also served on EFF's advisory board and collaborated with the non-profit on the drafting of the brief.⁷⁸ The judge in the case chastised Cox and EFF for their failure to disclose the relationship, saying:

The problem isn't that you went to EFF and solicited their input... It's that you didn't disclose it. And you are close enough to this action as lead counsel where there is absolutely no question that you should have encouraged Public Knowledge or Electronic Frontier Foundation from identifying – Just a footnote... And that is, in my belief, disappointing and deceptive. Amicus are obviously friends of the court. And I think with that, there comes an obligation to tell the Court of relationships they have with a party to an action. You chose not to do it. And I think it's really unfortunate.⁷⁹

In almost every circumstance, the Google-funded groups based their legal challenges on Section 230 of the Communications Decency Act, a key provision that provides Backpage and Google immunity from liability for user-generated content posted to their sites. And in none of the amicus filings did EFF or CDT disclose Google's substantial financial support of their organizations.

The following timeline highlights key events from 2012 to 2017 in which EFF, CDT and other Google-funded groups weighed-in to support Backpage:

• June 15, 2012: EFF files as an "intervener" on behalf of Backpage in the company's lawsuit (Backpage v. McKenna) to block enforcement of a Washington State law

⁷⁸ https://www.law360.com/articles/715999/music-cos-slam-consumer-groups-brief-in-cox-pirating-row

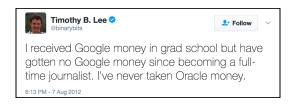
⁷⁹ BMG Rights Management v. Cox Enterprises Hearing on Motions Transcript, October 23, 2015 (Not available online)

rescinding Section 230 immunity for companies like Backpage that knowingly publish ads for prostitution depicting minors unless age-identification requirements are met.⁸⁰ EFF's Matt Zimmerman claims in a blog post that the bill will create a "speech-chilling 'race to the bottom' undermining the protection of Internet intermediaries."

Six months later, in December of 2012, a U.S. District Court grants a permanent injunction against enforcement of the law and awards Backpage \$200,000 in attorney's fees from the Washington Attorney General.⁸¹

• <u>December 7, 2012</u>: Reporter Timothy B. Lee, writing for *Ars Technica*, highlights EFF's efforts to block enforcement of the Washington law and quotes Mr. Zimmerman. "Threatening to throw service providers in jail for what their users say or do is misguided, incredibly harmful to free expression generally, and violates federal law," Zimmerman said.⁸²

Google disclosed in the 2012 *Oracle v. Google* patent case that Lee was a former intern of the company, and Lee himself has disclosed that as a graduate student he had received Google money. ⁸³



• June 24, 2013: EFF and CDT file an amicus brief supporting Backpage in a 2012 lawsuit (J.S., S.L., and L.C., v. Village Voice Media Holdings, dba Backpage) filed by three underage "Jane Does" who were sold repeatedly for sex through the advertising site.⁸⁴ The girls' lawsuit alleged that Backpage knowingly aided and abetted their sexual abuse by instructing pimps how to post child sex trafficking ads in ways that evaded law enforcement.

The EFF/CDT brief, filed with the Washington Court of Appeals, argued that Section 230 of the CDA granted Backpage full immunity and urged that the case be dismissed.

⁸⁰ https://www.eff.org/press/releases/internet-archive-sues-stop-new-washington-state-law

⁸¹ http://www.dmlp.org/sites/citmedialaw.org/files/2012-12-10-Judgment.pdf

⁸² https://arstechnica.com/tech-policy/2012/12/washington-state-admits-sex-trafficking-law-is-unconstitutional/

⁸³ https://musictechpolicy.files.wordpress.com/2010/09/google-shill-list-2.pdf

⁸⁴ https://cdt.org/files/pdfs/Amici%20Curiae%20Brief.pdf

• <u>June 26, 2013</u>: EFF's Mr. Zimmerman and the Internet Archive file a complaint on behalf of Backpage in New Jersey District Court (*Internet Archive v. John Jay Hoffman*) seeking an injunction against enforcement of the state's "Human Trafficking, Prevention, Protection, and Treatment Act".⁸⁵ The Act provides for 10 to 20 year jail terms and up to \$200,000 fines for anyone advertising the commercial sexual abuse of a minor unless age identification requirements are met.

EFF's complaint notes that enforcement of the law "would impose an intolerable burden on free speech in violation of Section 230." Two days later, on June 28, U.S. District Judge Dennis Cavanaugh grants EFF's petition for a temporary stay, preventing New Jersey from enforcing the human trafficking law.⁸⁶

- <u>July 23, 2013</u>: Forty-nine state attorneys general send a letter to members of the House and Senate Commerce Committee urging Congress to amend Section 230 of the Communications Decency Act to give state and local governments authority to criminally investigate and prosecute online classified advertising sites like Backpage for promoting child sex trafficking.⁸⁷
- <u>July 24, 2013</u>: The next day, Mr. Zimmerman publishes a blog post attacking the state AG's effort as "dangerously wrong" and argues that if they "want a debate about how state criminal laws fit into the regulation of the Internet, they owe the public a more honest discussion." 88 Zimmerman's "honest discussion" didn't include any disclosure of Google's substantial funding of and relationships with his employer.
- <u>July 30, 2013</u>: Forty-two advocacy groups and legal academics led by EFF and CDT respond to the July 23rd AG letter with their own letter to House and Senate Commerce Committee members opposing Congressional amendments to Section 230.⁸⁹ The letter notes that amending Section 230 "would jeopardize the continued growth of the entire Internet industry." Of the 42 signers, more than half (at least 22), are recipients of Google financial support (some of it substantial), yet none disclose the company's support of their organizations or academic research.⁹⁰
- August 9, 2013: Now writing for The Washington Post, Mr. Lee publishes an article titled, "Here's how an anti-prostitution campaign could threaten free speech online."

⁸⁵ https://www.eff.org/document/complaint-30

⁸⁶ https://www.courthousenews.com/n-j-sex-trafficking-law-trips-on-speech-grounds/

⁸⁷ http://www.naag.org/naag/media/naag-news/ags-to-congress-amend-federal-law-to-fight-child-sex-trafficking.php

⁸⁸ https://www.eff.org/deeplinks/2013/07/state-ags-threaten-gut-cda-230-speech-protections

⁸⁹ https://www.cdt.org/files/pdfs/coalition-230-letter-congress.pdf

⁹⁰ A complete list of signers and their Google relationships is attached below as Appendix C

- ⁹¹ The article highlights EFF and CDT efforts to kill regulation of sites such as Backpage, arguing that efforts to "censor the sites will undermine freedom of speech more broadly."⁹² Mr. Lee did not disclose his prior receipt of Google funding.
- May 20, 2014: The House of Representatives passes H.R. 4225, the "Stop Advertising Victims of Exploitation Act (SAVE Act), which amends the federal criminal code to criminalize the advertisement of innocent victims forced into sex slavery.⁹³

The same day, CDT's Emma Llanso blogs that the legislation "sets a dangerous precedent that would jeopardize the hosting of lawful content online."94

The ACLU's Gabe Rottman weighs in the same day as well, arguing that while child sex trafficking is "about as evil as it gets", Backpage has its own procedures in place to filter out ads featuring underage or coerced subjects. "Hopefully, the bill can be fixed. If not, you'll be hearing a lot more from us," Mr. Rottman concludes.⁹⁵

Mr. Rottman failed to disclose that the ACLU had received \$7 million in the same controversial Google Buzz class action lawsuit that also provided funds to EFF and CDT. 96 Rottman's career has intersected with Google in other ways as well: In 2006 and 2007, Mr. Rottman served as a consultant at Criterion Economics, a consultancy founded by antitrust expert and Tilburg University professor Greg Sidak. Sidak has written or co-written at least three academic studies commissioned by Google on policy issues important to the company.97

Mr. Rottman left the ACLU in April 2016. Today he serves as CDT's new deputy director of its Freedom, Security and Technology Project.⁹⁸

⁹¹ https://www.washingtonpost.com/news/the-switch/wp/2013/08/09/heres-how-an-anti-prostitution-campaign-could-threaten-free-speech-online/?utm_term=.a8b31d65e319

 $^{^{92}}$ https://www.washingtonpost.com/news/the-switch/wp/2013/08/09/heres-how-an-anti-prostitution-campaign-could-threaten-free-speech-online/?utm_term=.a8b31d65e319

⁹³ https://www.congress.gov/bill/113th-congress/house-bill/4225/actions? q=%7B%22search%22%3A%5B%22hr+4225%22%5D%7D&r=2

⁹⁴ https://cdt.org/blog/save-act-endangers-online-content-platforms/

⁹⁵ https://www.aclu.org/blog/anti-backpagecom-bill-will-shut-down-free-speech?redirect=blog/free-speech/anti-backpagecom-bill-will-shut-down-free-speech

⁹⁶ https://epic.org/privacy/ftc/googlebuzz/EPIC_Google_Buzz_Settlement.pdf

⁹⁷ http://aei.org/wp-content/uploads/2012/10/-what-does-the-chicago-school-teach-about-internet-search-and-the-antitrust-treatment-of-google_132249480630.pdf; https://papers.ssrn.com/sol3/papers2.cfm?abstract_id=1462282; https://papers.ssrn.com/sol3/papers2.cfm?abstract_id=2507905

⁹⁸ https://www.linkedin.com/in/gabe-rottman-4207a18/

- <u>June 27, 2014:</u> CDT publishes a blog post criticizing child sex trafficking legislation introduced by former Sen. Mark Kirk (R-IL) and Sen. Diane Feinstein (D-CA). Arguing that the Senate version of the SAVE Act would "chill online speech and innovation", the post blasts provisions in the bill aimed at Backpage that would make sites liable for recklessly disregarding child sex trafficking occurring on online advertising sites.⁹⁹
- <u>July 2014</u>: Lobby disclosure records reveal that between July 17, 2014 and January 20, 2015, several of Google's outside lobbying firms mobilize to meet with Congress about legislation targeting Backpage. The lobbyists include The Ingram Group, the Podesta Group, Prime Policy Group, and Dutko Worldwide among others. 100 Overall, the groups reported at least \$2.63 million lobbying on behalf of Google on child trafficking bills and other legislation.
- <u>September 5, 2014</u>: EFF and CDT file another amicus brief defending Backpage in the 2012 *J.S., S.L., and L.C., v Village Voice Media Holdings* Washington state case, this time with the Washington State Supreme Court.¹⁰¹ The new brief argues that Section 230 categorically shields Backpage from any liability from its advertisers actions, and may only be subject to suit if the company "actively developed actionable content", a point that that the three victims had in fact alleged.

On the same day as EFF and CDT's joint amicus filing, two other Google-funded academics filed a similar amicus brief defending Backpage. UCLA professor Eugene Volokh, who received Google funding to write papers,¹⁰² and Summit Law Group's Jessica Goldman argued in their brief that Backpage's knowledge of child sex trafficking occurring on its site did not make the company liable because of Section 230's protections. The brief also argued that imposing liability on Backpage wasn't necessary to fight child sex trafficking.

Eugene Volokh, a popular blogger at the Volokh Conspiracy blog, has written Google commissioned white papers previously. 103 His firm, Mayer Brown, has represented Google in several legal matters including *Parallel Iron v. Google* and *Brilliant Optical Solutions v. Google* among other cases. 104

⁹⁹ https://cdt.org/insight/save-act-would-chill-online-speech-and-innovation/

¹⁰⁰ https://soprweb.senate.gov/index.cfm?event=selectfields Client name: "Google"; Lobbying Issue: "SAVE Act"; A full list of Google lobbying firms reporting activity on child sex trafficking legislation is attached below as *Appendix D*.

¹⁰¹ https://cdt.org/files/2015/09/JS-V-VVM-WASH-SUPREME-amicus-Final-.pdf

 $^{{}^{102}\ \}underline{\text{http://www.nytimes.com/2012/05/21/business/media/eugene-volokh-ucla-professor-makes-a-case-for-google-as-publisher.html}$

¹⁰³ http://volokh.com/wp-content/uploads/2012/05/SearchEngineFirstAmendment.pdf

¹⁰⁴ https://www.mayerbrown.com/es/people/detailprint.aspx?attorney=2031

Jessica Goldman with the Summit Law Group represented Google in a patent dispute over whether Google's Android system infringed Microsoft's mobile patents. 105

October 6, 2014: The Daily Beast publishes an article titled, "Congress, Big Tech Fight Over Child Prostitution Bill." The article reports that aides to Rep. Ann Wagner (R-MO) believe that technology companies like Google are "quietly lobbying in private" to kill child sex trafficking legislation: "The Googles of the world are in a tough spot. They're not going to speak out publicly against a human trafficking measure. But they are also opposed to it," one of the aides remarks.

The article also quotes Malika Saada Saar, who praised tech companies for their efforts to reduce child trafficking. Ms. Saada Saar joined Google a year later.



Human Rights Project for Girls' Malika Saada Saar (R), Cindy McCain, wife of Senator John McCain (Center) and Google policy head Susan Molinari (L) at 2015 conference on child sex trafficking

"We live in an era where it's just not going to be possible to shut down these websites," Ms. Saada Saar is quoted as saying. "I understand why people want to go after the websites. I'm more interested in going after a culture which allows people to purchase children with impunity... my belief has been that the way to change that is to go after demand."

Ms. Saada Saar failed to disclose her relationship with Google's outside lobbying firm, The Raben Group, and that she was also an employee of the lobbying firm. 107 The Raben Group reported \$270,000 in lobbying income from Google in 2014

according to lobby disclosure records. 108

In December 2015, Ms. Saada Saar left the Human Rights Project for Girls and apparently is no longer affiliated with the organization. Today she is employed at Google as senior counsel for human rights.¹⁰⁹

 November 12, 2014: CDT and several other Google-funded groups send a letter to U.S. senators urging opposition to Senate S.2536, a companion bill to the House SAVE Act. The Senate bill includes provisions making it unlawful for online

¹⁰⁵ https://www.benchmarklitigation.com/firms/summit-law-group/f-2201

¹⁰⁶ http://www.thedailybeast.com/articles/2014/10/06/congress-big-tech-fight-over-child-prostitution-bill.html

¹⁰⁷ http://rights4girls.org/meet-our-team/

¹⁰⁸ https://soprweb.senate.gov/index.cfm?event=selectfields "Registrant name" = "The Raben Group"; "Client" = Google

¹⁰⁹ https://www.linkedin.com/in/malika-saada-saar-26204a56/

advertisers like Backpage to recklessly disregard or facilitate the posting of ads offering children for commercial sex acts.

Of the nine advocacy groups signing the letter opposing the bill, five (the ACLU, EFF, CDT, Internet Commerce Coalition, and the New America Foundation) have received Google financial support.¹¹⁰

• <u>January 29, 2015</u>: After the SAVE Act is reintroduced and passed in the House of Representatives in early January 2015, Sophia Cope, an EFF staff attorney and former CDT staffer, publishes a blog post warning that the bill is moving "one step closer to unnecessarily chilling online speech."

The same day, several Google-funded groups, academics and trade associations led by EFF and CDT release a coalition statement condemning the legislation as "overbroad, counterproductive, and [placing] unconstitutional burdens on the free speech and privacy rights of millions of Americans."¹¹² Of the 22 groups signing the letter, more than half (14) either receive Google financial support or work at institutions receiving Google funding.¹¹³

 <u>February 24, 2015:</u> The Senate Judiciary Committee holds a hearing titled "Human Trafficking in the United States: Protecting the Victims." Ms. Saada Saar is invited to testify. 114

A day later, CDT's Ms. Llanso blogs about the hearing and Ms. Saada Saar's testimony, remarking that it's important to remain focused on "victim-centered reforms," not on online platforms like Backpage that facilitate the child trafficking. 115

 March 10, 2015: EFF, CDT, and Santa Clara University Professor Eric Goldman file an amicus brief in a Massachusetts civil lawsuit against Backpage (*Jane Doe et al v. Backpage*) by three underage victims accusing the company of assisting in the sexual abuse of minors.¹¹⁶ The civil complaint asserts that the three victims

¹¹⁰ https://cdt.org/files/2014/11/coalition-letter-opposing-Senate-SAVE-Act.pdf

¹¹¹ https://www.eff.org/deeplinks/2015/01/save-act-passes-house-coming-one-step-closer-chilling-online-speech

¹¹² https://cdt.org/insight/coalition-statement-in-opposition-federal-criminal-publishing-liability/

¹¹³ A complete list of signers is included below as *Appendix E*.

¹¹⁴ https://www.judiciary.senate.gov/download/02-24-15-saar-testimony

¹¹⁵ https://cdt.org/blog/listening-to-the-experts-on-human-trafficking/

¹¹⁶ https://www.eff.org/files/2015/03/11/final_backpage_amicus_3.10.15.pdf

appeared in some 300 Backpage classified ads and were sold for sex more than 1,900 times between 2010 and 2013. 117

EFF and CDT's amicus brief supports Backpage's counterargument that Section 230 shielded the company from liability, and urged the court to dismiss the case.

On May 15, 2015, the U.S. District Court for Massachusetts dismissed the victims' lawsuit. 118 A year later, the U.S. Court of Appeals for the First Circuit dismissed the victims' appeal of the District Court decision as well. 119 The Court found that even if Backpage had participated in the crime of child sex trafficking in violation of the Trafficking Victims Protections Reauthorization Act (TVPRA) - a federal criminal offense - Congress intended Section 230 to be the controlling statue and the court dismissed the lawsuit, stating that the children needed to seek a legislative remedy.

April 10, 2015: Google sponsors an event with Sen. John Cornyn at the company's Austin, TX Google Fiber office to discuss his comprehensive domestic anti-trafficking legislation. 120

Ms. Saada Saar interviews Mr. Cornyn about his bill, the Justice for Victims of Trafficking Act. Senator Cornyn's legislation was widely lauded by the anti-trafficking community, Ms. Saada Saar's interview of the Senator appears to steer clear of any discussion about the culpability of sites like Backpage in facilitating child sex trafficking, instead focusing almost entirely on the "demand".

Moreover, Ms. Saada Saar guides the conversation Sen. John Cornyn and Malika Saada towards how the Internet can also be used to create opportunities for protection and intervention. "Clearly the Internet has been used to exploit and hurt a critical provision that Google children... And the Internet has also been used to be



Saar discuss child sex trafficking legislation in Austin. Sen. Cornyn's bill ultimately became law in 2015 without

able to create opportunities for protection and intervention and services for children who are vulnerable. How can we use the Internet for good and the examples that I know you have been witness to and part of in being able to harness technology to protect our children?

¹¹⁷ https://www.bostonglobe.com/metro/2014/10/16/child-sex-trafficking-victims-suing-backpage-com/ 7lcO2fP91ToEdWt4dKLIVK/story.html

¹¹⁸ https://www.eff.org/files/2015/05/15/53 - order on motion to dismiss.pdf

http://media.ca1.uscourts.gov/pdf.opinions/15-1724P-01A.pdf

¹²⁰ https://www.mccaininstitute.org/events/our-children-are-not-for-sale-austin/

• May 16, 2015: A day after the U.S. District Court for Massachusetts decision, Mr. Goldman publishes an op-ed at Forbes titled, "Big Win for Free Speech Online in Backpage Lawsuit". The op-ed notes that despite the victims being the subject of a "heinous crime" and being supported by a "stellar cast of amici, including the Massachusetts attorney general, seven city attorneys, and several sex trafficking victims' advocacy groups", Backpage's Section 230 defense once again prevailed. 121

The Markkula Center where Goldman serves as a faculty member received \$500,000 from Google in 2011 as part of its Google Buzz settlement. Mr. Goldman has also written several amicus briefs on Google's behalf in other cases and serves as the director of Santa Clara University's High Tech Law Institute. While neither Goldman nor the Institute discloses the Institute's funding, several faculty members affiliated with Google's outside counsel Wilson Sonsini Goodrich & Rosati serve as faculty and the law firm is said to have helped finance the Institute's founding.

• May 29, 2015: The Justice for Victims of Trafficking Act is signed into law.¹²⁴ While provisions of the SAVE Act are added as an amendment (Section 118), in a victory for Google and Backpage, the final law removes the critical "reckless disregard" language—a tougher standard that would have made sites like Backpage culpable for recklessly disregarding the fact that child sex trafficking was occurring on their sites.¹²⁵

A week later, on June 4, 2015, Ms. Saada Saar publishes an op-ed in *Politico* championing the new law: "The Truth About Sex Trafficking: And why the Justice for Victims of Trafficking Act deserves our support." However, Ms. Saada Saar and her co-authors wrote that "even many within the anti-trafficking community did not support [the SAVE Act portions] due to its broad scope."

• <u>June 29, 2015</u>: Cook County Sheriff Tom Dart sends a letter to Visa and MasterCard requesting that the credit card processors cease allowing Backpage sex advertisers to process their ad payments through the company's services. Backpage files a lawsuit in federal court known as *Backpage v. Dart* on July 21st alleging that Dart's actions were a violation of Section 230 of the CDA.

¹²¹ https://www.forbes.com/sites/ericgoldman/2016/03/17/big-win-for-free-speech-online-in-backpage-lawsuit/#621021e61067

¹²² https://epic.org/privacy/ftc/googlebuzz/EPIC_Google_Buzz_Settlement.pdf; http://blog.ericgoldman.org/archives/2007/02/rescuecom_v_goo_3.htm

¹²³ http://www.lawmall.com/google/

¹²⁴ https://www.congress.gov/bill/114th-congress/senate-bill/178?q=%7B%22search%22%3A%5B%22s. 178%22%5D%7D&r=2

https://www.eff.org/deeplinks/2015/01/save-act-passes-house-coming-one-step-closer-chilling-online-speech

¹²⁶ http://www.politico.com/magazine/story/2015/06/the-truth-about-the-effort-to-end-sex-trafficking-118600

• <u>September 8, 2015</u>: The Washington State Supreme Court allows the 2012 *J.S., S.L., and L.C., v Village Voice Media Holdings* lawsuit against Backpage to proceed, agreeing that the plaintiffs argument -- that Backpage did more than simply maintain neutral policies regarding content, but instead had policies that were "specifically designed... so that pimps can continue to use Backpage.com to traffic in sex" – deserved a hearing in court 127

EFF expresses disappointment in the decision. "Unfortunately, the Washington Supreme Court found for the plaintiffs, holding that Backpage cannot benefit from the broad legal protections of Section 230 because the plaintiffs alleged that Backpage's policies defining the kinds of ads it would host 'essentially provide pimps with quidelines to have their minor escort ads accepted for posting." 128

Santa Clara University's Mr. Goldman calls the decision a "bummer," criticizing the judges for being "weak-kneed" and not dismissing the suit on Section 230 grounds. Goldman also expresses his "conflicting feelings" about legal efforts to eliminate online sex advertising. "I'm aware of the critical role that online advertising can play in human sex trafficking... However, it's less clear to me whether shutting down online prostitution advertising has a net positive effect on human trafficking victims." ¹²⁹

October 23, 2015: The libertarian Cato Institute files an amicus brief on behalf of Backpage in the Backpage v. Dart lawsuit. 130 In announcing the brief, Cato's Ilya Shapiro and Trevor Burrus argue that "Sheriff Dart, along with a new-age Baptist-and-bootleggers coalition matching the religious right and radical feminists, have raised the human-trafficking bugaboo to rally against prostitution – mimicking the drug war and all of its worst legal mechanisms." 131

Cato failed to disclose in the amicus that, since at least 2012, it has been a recipient of "substantial" Google funding. ¹³² In 2014, Cato said it received \$480,000 a year in free advertising from Google. ¹³³

 November 4, 2015: The CDT's Ms. Llanso and EFF's David Greene, along with the Association of Alternative News Media file an amicus brief supporting Backpage in

¹²⁷ http://www.courts.wa.gov/opinions/pdf/905100.pdf

¹²⁸ https://www.eff.org/deeplinks/2015/09/court-ruling-against-backpagecom-setback-online-speech-washington-state

¹²⁹ http://blog.ericgoldman.org/archives/2015/09/backpage-gets-bummer-section-230-ruling-in-washington-supreme-court-j-s-v-village-voice.htm

¹³⁰ https://object.cato.org/sites/cato.org/files/pubs/pdf/backpage-v-dar.pdf

¹³¹ https://www.cato.org/publications/legal-briefs/backpagecom-v-dart

¹³² http://www.prwatch.org/news/2013/11/12319/google-funding-grover-norquist-heritage-action-alec-and-more

¹³³ https://www.wsj.com/articles/SB10001424052702304856504579339031332776594

the *Backpage v. Dart* case. The brief argues that Dart had violated Backpage's First Amendment rights by using his government position to "coerce the credit card companies into a course of action ultimately aimed at censoring Backpage.com." ¹³⁴

Neither Ms. Llanso nor Mr. Greene disclosed Google's financial support of their organizations in the required amicus interest statement required by the courts.

Three weeks later on November 30, the Seventh U.S. Circuit Court of Appeals issues its decision, barring Sheriff Dart from discouraging credit card companies from doing business with Backpage. 135

 December 15, 2015: Backpage sues the Department of Justice and Attorney General Loretta Lynch seeking an injunction preventing enforcement of the SAVE Act. The company argues that the law breaches the First and Fifth Amendments.¹³⁶

A year later in October of 2016, the DC Circuit Court dismissed the lawsuit arguing that Backpage lacked standing because it hadn't demonstrated that it intended to engage in the conduct prohibited by the legislation nor demonstrated a credible threat of prosecution under the law.¹³⁷

• March 17, 2016: After almost a year of failing to comply with interview requests and a subpoena from the Senate Homeland Security Permanent Subcommittee, Backpage is cited for contempt of Congress in a 96-0 vote – the first time in two decades that the Senate uses its contempt powers. 138

The Subcommittee also applies for a federal court order to enforce Backpage's production of documents and on August 2016, the U.S District Court in Washington, DC grants the order requiring Backpage's production of documents requested by the Committee.¹³⁹

 October 10, 2016: Backpage's Carl Ferrer is arrested in Houston on a California warrant charging the CEO with pimping a minor, pimping and conspiracy to commit

¹³⁴ https://cdt.org/files/2015/11/Backpage-v.-Dart-Seventh-Circuit-amicus-CDT-EFF-AAN.pdf

¹³⁵ http://www.chicagotribune.com/news/opinion/zorn/ct-backpage-dart-claypool-zorn-perspec-1122-20151120-column.html

¹³⁶ https://www.buzzfeed.com/matthewzeitlin/backpagecom-is-suing-the-justice-department

¹³⁷ https://www.law360.com/articles/855069/backpage-lacks-standing-for-sex-trafficking-lawsuit-judge

¹³⁸ http://www.washingtontimes.com/news/2016/mar/17/senate-cites-backpagecom-contempt-congress/

¹³⁹ https://en.wikipedia.org/wiki/Backpage#cite_note-68

pimping.¹⁴⁰ Backpage's controlling shareholders, Mr. Lacey and Mr. Larkin, are also charged with conspiracy to commit pimping.

"Backpage and its executives purposefully and unlawfully designed Backpage to be the world's top online brothel," says California Attorney General Kamala Harris commenting on the arrest.

- November 29, 2016: EFF and CDT file an amicus brief with the D.C. Circuit Court of Appeals in support of Backpage's emergency stay petition to prevent its production of documents as part of the Homeland Security Committee's investigation (Ferrer v. Permanent Subcommittee on Investigations). 141 142
- <u>December 9, 2016</u>: A California judge dismisses pimping charges against Backpage's CEO and shareholders.¹⁴³ Santa Clara's Mr. Goldman praises the decision, noting, "The definition of pimping as interpreted by this attorney general might apply to... a laundromat or hairdresser. The services [Backpage] provided were the dissemination of speech."¹⁴⁴
- January 9, 2017: The Homeland Security Permanent Subcommittee releases a scathing 53-page report alleging that Backpage knew it was facilitating child sex trafficking and had knowingly "sanitized" ads for sex with minors by editing out words like "teen" or "Lolita," but then posting the sanitized ads anyway. 145

In a small and possibly empty victory for child sex trafficking victims, Backpage shuts down its adult advertising section the same day, noting that "years of effort by government at various levels to exert pressure on Backpage.com" have made it "too costly to continue." Backpage quickly retrenches and migrates the adult content advertising to other sections of its website.

¹⁴⁰ http://www.dallasnews.com/news/crime/2016/10/06/owner-dallas-based-sex-peddling-website-arrested-charged-pimping

¹⁴¹ https://cdt.org/blog/senate-inquiry-into-backpages-content-moderation-practices-would-set-dangerous-precedent-for-free-speech-online/

¹⁴² https://cdt.org/files/2016/11/CDT-EFF-amicus-brief-filed-in-Ferrer-v-Permanent-Subcommittee-on-Investigations.pdf

¹⁴³ https://arstechnica.com/tech-policy/2016/12/backpage-executives-beat-pimping-charges-case-dismissed/

¹⁴⁴ https://www.buzzfeed.com/matthewzeitlin/backpage-sex-trafficking-charges-set-to-be-thrown-out?utm_term=.gg52eq2RdJ#.jyPdPadqAQ

¹⁴⁵ https://www.hsgac.senate.gov/download/backpagecoms-knowing-facilitation-of-online-sex-trafficking

¹⁴⁶ http://www.latimes.com/local/lanow/la-me-ln-backpage-shutdown-20170109-story.html

The CDT's Ms. Llanso slams the Senate report saying, "The tactics used against sites like Backpage and Craigslist threaten speech far beyond what's posted on online classified sites." ¹⁴⁷

The EFF's Ms. Cope writes that "[W]hile Backpage's announcement suggests that the company's opponents have at least temporarily won the battle against the adult services section of the website, EFF will continue to try to win the war..." 148 Within days, most of Backpage's adult advertising simply moves to the "seeking relationships" section of the site.

• **February 10, 2017**: A documentary titled *I Am Jane Doe,* chronicling the epic legal battle waged by several American mothers and their under-age daughters who were repeatedly bought and sold for sex on Backpage.com, opens in theaters in New York, Los Angeles, Washington, DC and other cities around the U.S.¹⁴⁹

The film follows the heartbreaking journey of child sex trafficking victims, their families, and law enforcement officials, as they navigate a byzantine legal process and are denied justice as their lawsuits are repeatedly dismissed. The film also points out that the EFF and the CDT, funded by the tech industry, are actively intervening in the Backpage cases filed by children and that the largest donors include... Google. A day after the film screens in Washington DC, Shared Hope International and ECPAT, two anti-trafficking NGOs, convene a Congressional briefing on the issues raised in the film. Representative Ann Wagner (D-Missouri) appears and announces that she will begin working on an amendment to Section 230.

Advocates at the Congressional briefing acknowledge that the EFF and CDT are likely to once again mount a vigorous assault on any such legislation.

¹⁴⁷ https://cdt.org/press/backpage-com-succumbing-to-government-is-blow-to-free-speech-online/

¹⁴⁸ https://www.eff.org/deeplinks/2017/01/government-pressure-censors-backpagecom

¹⁴⁹ http://www.iamjanedoefilm.com/order/

Google's Support of Anti Child-Trafficking Campaigns: Serious or a Self-Serving Effort to Change the Subject?

While Google claims to be an aggressive advocate in the fight against child sex trafficking, an examination of its actual activities suggest they are similar in many respects to "Greenwashing" campaigns pushed by corporate polluters in order to present a responsible public image but that often have little real world impact.

To be sure, Google *has* contributed several million dollars to anti-trafficking organizations over the years. Its sudden interest in the issue however appears to closely correspond to increased scrutiny on the company for profiting from illicit activities on its own network, including illegal drug sales, prostitution and child trafficking.

It's worth noting as well that Rights4Girls, The National Center for Missing and Exploited Children, and several other anti-trafficking organizations – many of whom have also received financial support from Google – have filed their own amicus briefs opposing Backpage's Section 230 defense. Their opposition to Backpage, especially in light of sometimes-substantial Google support, suggests the strong commitment to their core mission despite the contrary position of their funders.

Following the company's \$500 million federal fine to avoid criminal prosecution for advertising illegal pharmaceuticals in August of 2011, Google contributed \$11.5 million to anti-slavery and anti-trafficking groups only three months later in December. 150

Months later in April of 2012, dozens of human rights groups urged state law enforcement officials to investigate Google for also facilitating child sex trafficking. "Search Google and you will find online ads for exotic services, sex tourism, adult web cams and other sex industry offerings... The sites linked to these advertisements show the tell tale signs of trafficked victims," the letter noted.¹⁵¹

The letter prompted Congresswomen Marsha Blackburn and Carolyn Maloney to skeptically ask what Google was doing to combat human trafficking besides contributing to anti-trafficking groups. "Apart from Google's donations to large human rights organizations, what is your company doing internally to ensure that sexually exploitative advertisements do not appear?" 152

The Digital Citizens Alliance reported in 2013 that Google was continuing to allow prostitution ads to be uploaded to YouTube and in many cases, was profiting from the

¹⁵⁰ http://www.pcmag.com/article2/0,2817,2397617,00.asp

¹⁵¹ http://blackburn.house.gov/uploadedfiles/letter_from_anti-trafficking_organizations.pdf

¹⁵² http://blackburn.house.gov/uploadedfiles/blackburn_maloney_letter_4-3-12.pdf

content by serving ads around the videos -- even when search terms such as "find underage prostitute" were entered. 153 154

Moreover, while Google has faced increased allegations for facilitating illicit activities such as sex trafficking, its own anti-trafficking advocacy appears to be less focused on effective measures to combat online trafficking, and more focused on what can be described as superficial PR campaigns that simply change the subject.

Again, the evolution of Ms. Saada Saar's advocacy efforts in this regard provides an interesting case study: As highlighted above, Ms. Saada Saar, an early advocate for banning adult advertisements on Craigslist and Backpage, appears to have altered her position once hired by The Raben Group, one of Google's lobbying firms. After joining the firm in 2014, Ms. Saada Saar changed her tune – praising tech companies for their efforts to reduce child trafficking and suggesting that focusing on ad sites like Backpage was ineffective.

It's significant as well that the Human Rights Project for Girls has been a vocal critic of Backpage and a supporter of tougher laws for online traffickers since Ms. Saada Saar's departure to join Google in 2015. Senator Rob Portman highlighted the group in press releases dedicated to the Senate Permanent Subcommittee on Investigations investigation of Backpage in 2016. 155 The group also joined several other anti-trafficking groups to file an amicus brief supporting the victim in Washington's 2016 Jane Doe v. Backpage Supreme Court case. 156

According to documents released by the Homeland Security Permanent Subcommittee on Investigations, Google also worked directly with Backpage to develop filtering technology to block child trafficking ads, although the effectiveness of the effort appeared to be questionable.

Internal Backpage documents show that the company had requested Google's help in 2011 to develop filtering technology to flag ad text that suggested child trafficking. Backpage CEO Carl Ferrer noted however that the proposed solution would be largely ineffective, but might provide good optics that it was taking the problem seriously. "I feel this solution is political (meaning good results are minimal but it sounds good...)," Ferrer wrote in an email to employees.¹⁵⁷

¹⁵³ http://www.digitalcitizensalliance.org/cac/alliance/getobject.aspx?file=YouTube

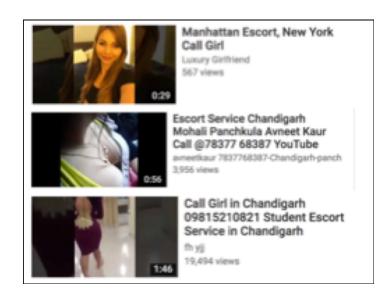
¹⁵⁴ http://media.digitalcitizensactionalliance.org/314A5A5A9ABBBBC5E3BD824CF47C46EF4B9D3A76/7e5715e4-cbd0-4a98-9222-98f5337521f5.pdf

https://www.portman.senate.gov/public/index.cfm/2017/1/ohio-national-groups-praise-portman-s-bipartisan-human-trafficking-investigation; https://www.portman.senate.gov/public/index.cfm/2016/3/what-experts-are-saying-about-portman-and-mccaskill-s-investigation-into-online-sex-trafficking

¹⁵⁶ http://www.scotusblog.com/wp-content/uploads/2016/10/16-276-cert-amicus-coalition-against-trafficking.pdf

¹⁵⁷ Page 303 - https://www.hsgac.senate.gov/download/backpagecom-appendix

In fact, Google and many tech companies have often championed a self-regulatory approach to deal with child trafficking. And while the company has taken steps to ban graphic sex ads and images in AdWords or graphic nudity on its Blogger property, the fact that one can still find hundreds of video ads on YouTube offering prostitution, call girl and escort services raises the question as to the effectiveness of its commitment to a self-regulatory approach.



Appendix A – Google, Center for Democracy & Technology Policy Relationships

Google, CDT Revolving Door

Name	Title	CDT Relationship	Source
Adam Kovacevich	Google, Sr. Director Public Policy (2007-Present)	CDT Advisory Council (2016- Present)	<u>LinkedIn</u>
Alan Davidson	Google, Director Public Policy, Americas (2005-2012)	CDT Associate Director (1995-2005)	LinkedIn
Andrew McDiarmid	Google, Policy Specialist (2014- Present)	CDT Policy Analyst (2008-2011)	<u>LinkedIn</u>
Erik Stallman	Google, Public Policy Counsel (2016- Present)	CDT General Counsel (2014-2016)	LinkedIn
Hal Abelson	Google Visiting Faculty member, part of "App Inventor for Android Team"	CDT Director (2009-2011)	CDT 990s: Sourcewatch
Heather West	Google, Federal Public Policy (2010-2015)	CDT Policy Analyst (2007-2010)	LinkedIn
Sheri B. Pan	Google, Legal Assistant (2012-2013)	CDT Intern (2014)	<u>LinkedIn</u>
Rena Coen	Google, Privacy Research Assistant (2016)	CDT Policy Intern (2015)	LinkedIn
Jason Gerson	Google, Student Ambassador (2012-2013)	CDT Communications Intern (2013)	LinkedIn
lan Tang	Google, Student Ambassador (2014-2015)	CDT Communications Intern (2016)	LinkedIn

CDT Advisory Council Relationships with Google¹⁵⁸

Name	Google Relationship	Source
Bennett Freeman – Global Network Initiative	Google is a member of the Global Network Initiative and is one of only five companies that sits on the non-profit's board of directors.	GNI website
Bob Boorstin - Albright Stonebridge Group	Google Director of Public Policy (2006-2013).	LinkedIn
Chip Pickering - INCOMPAS	Google Fiber is an INCOMPAS member.	INCOMPAS member list
Deirdre Mulligan- Berkeley Center for Law & Technology; EFF	Google Buzz settlement provided \$500,000 to Berkeley Center for Law & Technology in 2011.	Google Buzz settlement

¹⁵⁸ https://cdt.org/about/advisory-council/

Fred Cate - Hunton & Williams Centre for Information Policy Leadership (CIPL)	Google is a corporate member of CIPL.	CIPL Members
Jim Dempsey – Berkeley Center for Law & Technology	Google Buzz settlement provided \$500,000 to Berkeley Center for Law & Technology in 2011.	Google Buzz settlement
Joe Gratz – Durie Tangri	Represented Google in Google Book Search copyright cases; Rescuecom v. Google and Vulcan Golf v. Google trademark cases. Authored amicus briefs on behalf of Google in Flava Works v. Gunter.	Durie Tangri website
Lydia Parnes – Wilson Sonsini Goodrich Rosati	Represented Google in case brought by the FTC alleging Google overrode the default settings of Safari browsers to place tracking cookies on the computers of Safari users visiting Google's DoubleClick advertising network. Wilson Sonsini considered Google's pre-eminent outside counsel.	Law 360
Maura Corbett – Glen Echo Group	Google is a client of Glen Echo Group, and Corbett has managed several Google policy coalitions.	Glen Echo Website
Nick Feamster – Princeton University	Google research grants totaling \$1.6 million.	Feamster CV
Pablo Chavez - LinkedIn	Google Senior Director of Public Policy (2006-2014).	LinkedIn
Rebecca Mackinnon – New America Foundation	Google is New America's largest corporate member, contributing more than \$1 million in 2016. Eric Schmidt's family foundation is also a \$1 million contributor and Schmidt was New America's Chairman until 2016.	New America "Our funders" page
Sergio Carrera – Centre for European Policy Studies (CEPS)	Google is a corporate member of CEPS.	2016 CEPS Members
Stephen Balkam – Family Online Safety Institute (FOSI)	Google funds FOSI through U.S. Public Policy/Government Affairs Team. Digital privacy research funded by Google.	Google Transparenc y Page; FOSI Disclosure
Todd Hinnen – Perkins Coie	Has represented Google on privacy matters, including a 2016 case in which the company sought to skirt federal search warrants for data stored overseas. Perkins Coie represented Google in the FTC's 18-month antitrust investigation of the company and in the 2010 Google Buzz settlement with the FTC.	Law 360; Google Buzz settlement

Google/CDT Policy Fellows

Name	Fellowship/Year	Source
Apratim Vidyarthi	Google Policy Fellow, CDT (2016)	LinkedIn
BJ Ard	Google Policy Fellow, CDT (2009)	LinkedIn
Jonathan Miller	Google Policy Fellow, CDT (2012)	LinkedIn

Josephine Wolff	Google Policy Fellow, CDT		LinkedIn
Josephinie Wolli	(2011)		LIIIKEUIII
Joshua Gruenspecht	Google Policy Fellow, CDT (2010)		Google Policy Fellowship Page
Natalie Ofoche	Google Policy Fellow, CDT (2014)		LinkedIn
Paul Otto	Google Policy Fellow, CDT (2008)		Google Policy Fellowship Page
Vera Ranieri	Google Policy Fellow, CDT (2008)		Google Policy Fellowship Page
Zack Lerner	Google Legal Fellow, CDT (2013)		<u>LinkedIn</u>
Elizabeth Allen	Google Policy Fellow, Future of Music Coalition (2011)	CDT Legal Intern (2010)	LinkedIn
Meredith Whipple	Google Policy Fellow, Personal Democracy Forum (2012)	CDT Policy Analyst (2012-2013)	LinkedIn
Taylor Moore	Google Policy Fellow, Future of Music Coalition (2015-Present)	CDT Free Expression Fellow (2016- Present)	LinkedIn

CDT Academic Fellows¹⁵⁹

CDT Academic Fellows			
Alessandro Acquisti	\$400,000 in Google research awards	Carnegie Mellon University	The Tartan
Margot Kaminski	Google Policy Fellow, EFF (2008)	Ohio State University	Kaminski CV

¹⁵⁹ https://cdt.org/about/fellows/

Appendix B – Google, Electronic Frontier Foundation Policy Relationships

Google, EFF Revolving Door

Name	Title	EFF Relationship	Source
Chris Palmer	Google, Sr. Software Engineer (2010- Present)	EFF, Technology Director (2010-2011)	LinkedIn
Dan Auerbach	Google, Software Engineer (2006-2010))	EFF, Staff Technologist (2010-2013)	LinkedIn
Derek Slater	Google, Sr. Public Policy Manager (2007-Present)	EFF, Activism Coordinator (2006-2007)	LinkedIn
Erica Portnoy	Google, Software Engineer (2015-2016)	EFF, Staff Technologist (2016- Present)	LinkedIn
James Kasten	Google, Software Engineer (2015- Present)	EFF, Technology Fellow (2014-2015)	LinkedIn
Jakub Warmuz	Google, Site Reliability Engineer (2015-Present)	EFF, Consultant (2015)	LinkedIn
Joseph Bonneau	Google, Software Engineer (2012-2014)	EFF, Technology Fellow (2015- Present)	LinkedIn
Marcel Leonardi	Google, Senior Public Policy Counsel (2011-2017)	EFF, Google Policy Fellow (2009)	LinkedIn
Morgan Marquis Boire	Google, Sr. Security Engineer (2008-2014)	EFF, Special Advisor (2014-Present)	LinkedIn
Michael Barclay	Wilson Sonsini Goodrich Rosati	EFF, Special Counsel	EFF Staff page; Google disclosure
Kurt B. Opsahl	Perkins Coie	EFF, General Counsel	LinkedIn

EFF, Google Board Relationships¹⁶⁰ ¹⁶¹

Name	Google Relationship	Company/Organization	Source
Brad Templeton	Google Software Design Consultant (2010-2013)	Google	<u>LinkedIn</u>
Bruce Schneier	Google is one of only two corporate sponsors of the Berkman Klein Center.	Harvard Berkman Klein Center	Berkman Klein Center "Support" Page

¹⁶⁰ https://www.eff.org/about/advisoryboard

¹⁶¹ https://www.eff.org/about/board

Deirdre Mulligan	Google Buzz settlement provided \$500,000 to Berkeley Center for Law & Technology in 2011	Berkeley Center for Law & Technology; Center for Democracy & Technology	Google Buzz settlement
Ethan Zuckerman	Google is one of only two corporate "sponsors" of Global Voices. (The other is Yahoo). Global Voices was founded by the Berkman Klein Center, which also receives substantial Google support.	Global Voices	Global Voices "Special thanks" page
Gwen Hinze	Google Buzz settlement provided \$200,000 to Berkeley Samuelson Law & Technology Clinic.	Berkeley Samuelson Law & Technology Clinic	Google Buzz settlement
Joe Gratz	Represented Google in Google Book Search copyright cases; Rescuecom v. Google and Vulcan Golf v. Google trademark cases. Authored amicus briefs on behalf of Google in Flava Works v. Gunter.	Durie Tangri	Durie Tangri website
Joe Kraus (2012)	Google, Director of Product Mgmt.; Google Ventures Partner	Google	LinkedIn
Joe McNamee	European Digital	European Digital Rights Association	
Jonathan Zittrain	Google is one of only two corporate sponsors of the Berkman Klein Center.	Harvard Berkman Klein Center	Berkman Klein Center "Support" Page
Mark Lemley	Lemley has served as outside counsel to Google and was disclosed as a consultant to Google in the <i>Oracle v. Google</i> case. His wife was also a Google employee. Durie Tangri, a firm co-founded by Lemley, has handled several high profile Google legal cases including the Google Books settlement. Lemley has also written several academic studies funded by Google in the past.	Durie Tangri	Oracle v. Google disclosure
Michael Page	Page has served as counsel of record for Google in legal cases including <i>Vulcan Golf v. Google.</i> He is a cofounder of the firm, which has represented Google in several highprofile legal cases such as the Google Books settlement.	Durie Tangri	Page declaration; American Lawyer article
Lorrie Cranor (2015)	Received nearly \$850,000 in Google research funding, including \$178,920 as part of the cy pres settlement in the Google Buzz case.	Carnegie Mellon University, FTC Chief Technologist	Cranor CV

Pamela Samuelson	Google is as a "corporate benefactor" of UC Berkeley's Law School. Samuelson is a co-founder of UC Berkeley's Samuelson Law, Technology and Public Policy Clinic. The Berkeley Center for Law & Technology and Samuelson Law, Technology & Public Policy Clinic also received \$700,000 as part of the Google Buzz cy pres settlement.	UC Berkeley Law School; UC Berkeley Samuelson Law, Technology and Public Policy Clinic.	UC Berkeley Law School: Google Cy Pres settlement
Ryan Calo	Google Research Grant recipient in 2010	University of Washington	Google Research Awards blog

Google/EFF Policy Fellows

Name	Year	Source
Endalkachew Chala	Google Policy Fellow (2014)	LinkedIn
Heather Ford	Google Policy Fellow (2010)	Google Policy Fellow Page
Floris Kreiken	Google Policy Fellow (2013)	Google Policy Fellow Page
Margot Kaminski	Google Policy Fellow (2008)	Google Policy Fellow Page
Oscar Montezuma	Google Policy Fellow (2011)	Google Policy Fellow Page
Ren Bucholz	Google Policy Fellow (2008)	Google Policy Fellow Page
Yana Welander	Google Policy Fellow (2012)	LinkedIn

Google/EFF Other

Name	Title	EFF Relationship	Source
Charles Crain	Google, Contractor	EFF Legal Intern	EFF Staff page
Erica Fisher	Google, Legal Admin. Asst. (2011-2014)	EFF Legal Intern (2015)	LinkedIn
Erin Simon	Google, Associate Product Counsel (2013-Present)	EFF Intern (2007)	LinkedIn
Henry Lien	Google, Product Counsel (2011-2015)	EFF Intern (2006)	LinkedIn

Michael Beamer	Google	EFF Legal Intern (2017)	EFF Staff page
Natasha Chu	Google, Legal Asst. (2010-2012); Wilson Sonsini Associate (2014- Present)	EFF Intern (2014)	LinkedIn
Tara Whalen	Google, Staff Privacy Analyst (2014- Present)	EFF Intern (2012)	LinkedIn
Thaddeus Houston	Google, Legal Asst. Transparency (2012-2013)	EFF Legal Intern (2014)	<u>LinkedIn</u>

Appendix C – July 30, 2013 letter from Google-funded groups opposing Congressional legislation to strengthen child sex trafficking laws

Letter Signers receiving Google financial support	Notes	Source
American Civil Liberties Union	Received \$7 million in Google Buzz cy pres settlement.	Google Buzz settlement
American Library Association	Financial support provided through Google U.S. Public Policy and Government Affairs Team.	
Association of American Publishers	Reached settlement with Google in 2012 that provided AAP members' content to Google for its Google Library Project. Other details of the settlement are confidential.	Association of American Publishers
Center for Democracy & Technology	According to CDT's 990 tax filings, Google has contributed more than \$4.76 million to the organization since 2011.	CDT Financials
Competitive Enterprise Institute	Financial support provided through Google U.S. Public Policy and Government Affairs Team.	Google Transparency Page
Computer & Communications Industry Association	Financial support provided through Google U.S. Public Policy and Government Affairs Team.	Google Transparency Page
Electronic Frontier Foundation	Received \$1 million in Google Buzz cy pres settlement. Google is also an annual funder of EFF.	Google Buzz settlement: Google Transparency Page
Internet Association	Trade association founded by Google, Amazon, eBay and Facebook in 2012.	Internet Association Wikipedia page
Internet Infrastructure Coalition (I2 Coalition)	Google joined the coalition in 2012.	I2 Coalition Members page
Net Choice	Google listed as a dues paying member.	Net Choice "About" Page
Public Knowledge	Google listed as a "platinum" financial supporter.	Public Knowledge "About" page
Tech Freedom	Financial support provided through Google U.S. Public Policy and Government Affairs Team.	Google Transparency Page
Derek E. Bambauer (University of Arizona)	Bambauer's wife, Jane Bambauer was a 2014 Google fellow.	Jane Bambauer CV
Jane Bambauer (University of Arizona)	2014 Google fellow	Jane Bambauer CV
Annemarie Bridy (University of Idaho)	Affiliate Scholar at Google-funded Stanford Center for the Internet & Society; Visiting senior fellow at Public Knowledge.	Stanford CIS "About" page: Public Knowledge "About" page

Michael A. Carrier (Rutgers Law School)	2011 Google research award recipient	Rutgers Today
Anupam Chander (UC Davis)	Recipient of several Google Faculty Research awards.	Research at Google web page
Jennifer Granick (Stanford Center for the Internet & Society)	Stanford CIS receives "generous support" from Google Inc.	Stanford CIS "About" page
Mark A. Lemley (Stanford Law School)	Outside counsel to Google in Google Book Search settlement. Co-founder of Durie Tangri, which does substantial legal work for Google. Wife was a Google employee.	Lemley white paper disclosure
Deirdre K. Mulligan (UC Berkeley)	Chair, Center for Democracy & Technology, which has received at least \$4.75 million from Google.	CDT "Board" page
Jason Schultz (NYU School of Law)	Formerly with Fish & Richardson (counts Google as a major legal client); Electronic Frontier Foundation; Director, Samuelson Law & Technology Clinic. All receive substantial Google funding.	Jason Schultz academic page
Eugene Volokh (UCLA School of Law)	Has written academic white papers commissioned by Google.	First Amendment Protection for Search Engine Results

Appendix D – Google lobbying firms reporting meetings on Congressional child sex trafficking legislation

Google registered lobbyist	Legislation	Amount reported	Year	Quarter
Crossroads Strategies	S. 1738, "Justice for Victims of Trafficking Act"	\$160,000	2014	Q1, Q3
	S. 2564, "End Trafficking Act of 2014"		2014	Q1, Q4
	S. 178, "Justice for Victims of Trafficking Act"	\$80,000	2015	Q1
Dutko Worldwide dba Grayling	S. 2536, "Stop Advertising Victims of Exploitation Act" (SAVE Act)	\$100,000	2014	3,4
Google, Inc.	"Online advertising and sex trafficking"		2014	Q1-Q4
	"Online advertising and sex trafficking"		2015	Q1-Q4
The Ingram Group	"Issues related to human trafficking"	\$160,000	2013	Q1, Q4
	H.R. 4225, "Stop Advertising Victims of Exploitation Act" (SAVE Act)	\$160,000	2014	Q2-Q4
	S. 178, "Justice for Victims of Trafficking Act"	\$100,000	2015	Q1, Q2
Podesta Group	H.R. 4225, "Stop Advertising Victims of Exploitation Act" (SAVE Act)	270,000	2014	Q2-Q4
	S.178, "Justice for Victims of Trafficking Act"	160,000	2015	Q1, Q2
Prime Policy Group	S. 2536, "Stop Advertising Victims of Exploitation Act" (SAVE Act)	\$210,000	2014	Q2-Q4
	S. 2536, "Stop Advertising Victims of Trafficking Act of 2014"		2014	Q2-Q4
	S. 1738, "Justice for Victims of Trafficking Act"		2014	Q2, Q3
	S. 178, "Justice for Victims of Trafficking Act"	\$210,000	2015	Q1-Q3
Lugar Hellman Group	S. 178, "Justice for Victims of Trafficking Act"	\$180,000	2015	Q1-Q3
	H.R. 4225, "Stop Advertising Victims of Trafficking Act" (SAVE Act)	\$60,000	2014	Q4
	S. 2599, "Stop Exploitation Through Trafficking Act of 2014"		2014	Q4
S-3 Group	S. 1738, "Justice for Victims of Trafficking Act"	\$260,000	2015	Q1-Q4
	S. 2564, "End Trafficking Act of 2014"		2015	Q1-Q4
	S. 2564 "End Trafficking Act"	\$320,000	2016	Q1-Q4

Simmons Russell Group	S. 1738, "Justice for Victims of Trafficking Act"	\$150,000	2014	Q2-Q4
	S. 178, "Justice for Victims of Trafficking Act"	\$50,000	2015	Q1

Appendix E – January 29, 2015 coalition statement opposing the SAVE Act: Google funded signers

Letter Signers receiving Google financial support	Notes	Source
Access	Google is Access' largest corporate donor having contributed more than \$1.75 million since 2010.	Access Now financials
American Civil Liberties Union	Received \$7 million in Google Buzz cy pres settlement	Google Buzz settlement
Center for Democracy & Technology	According to CDT's 990 tax filings, Google has contributed more than \$4.76 million to the organization since 2011.	CDT Financials
Computer & Communications Industry Association	Financial support provided through Google U.S. Public Policy and Government Affairs Team.	Google Transparency Page
Electronic Frontier Foundation	Received \$1 million in Google Buzz cy pres settlement. Google is also an annual funder of EFF	Google Buzz settlement; Google Transparency Page
Interactive Advertising Bureau	Google is an IAB member. In 2014, Google and Yahoo purchased the IAB.com name for \$75,000 and donated it to the trade association. Google's Sridhar Ramaswamay is on the IAB Board of Directors	Press release IAB Board of Directors
Internet Commerce Coalition	Financial support provided through Google U.S. Public Policy and Government Affairs Team.	Google Transparency Page
Internet Infrastructure Coalition (I2 Coalition)	Google joined the coalition in 2012.	I2 Coalition Members page
New American Open Technology Institute	Google is New America's largest corporate funder, contributing more than \$2 million in 2016 through the company and Eric Schmidt's family foundation. Eric Schmidt served as New America's Chairman until 2016.	New America funding page
Tech Freedom	Financial support provided through Google U.S. Public Policy and Government Affairs Team.	Google Transparency Page
Derek E. Bambauer (University of Arizona)	Bambauer's wife, Jane Bambauer was a 2014 Google fellow.	Jane Bambauer CV
David S. Levine (Princeton University)	Levine is also an affiliate scholar at Stanford's Center for the Internet & Society, which receives "generous support" from Google, Inc.	Stanford CIS "About" page

Eugene Volokh (UCLA School of Law)	commissioned by Google	Volokh white paper: First Amendment Protection for
		Search Engine Results