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AUG 03 2020

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**STATE OF CALIFORNIA
DEPARTMENT OF RESOURCES RECYCLING AND RECOVERY**

**In the Matter of the
Accusation Against:**

**BC Recycling, Inc. (PR23744.001, RC11991,
RC11146, RC11149, RC11152, RC11153,
RC12298, RC12895, and RC251556.001)**

and

**Adolfo Ramirez, as an individual and as
Chief Executive Officer, Chief Financial
Officer, and Director of BC Recycling, Inc.,**

Respondents.

OAH Case No.

DRRR Case No. 2019-003-BCR

**ACCUSATION
[Gov. Code § 11503]**

**COLLECTING RESTITUTION AND
INTEREST, ASSESSING CIVIL
PENALTIES, RECOUPING COSTS, AND
IMPOSING PROBATION**

**[Pub. Resources Code §§ 14591.1, 14591.2,
14591.3, 14591.4, 14594.5, and 14595-14597]**

Pursuant to the California Beverage Container Recycling and Litter Reduction Act, Public Resources Code (hereafter "PRC") § 14500 et seq. (hereafter "Act"), and California Code of Regulations, title 14, § 2000 et seq. (hereafter "Regulations"), the Department of Resources Recycling and Recovery (hereafter "Department"), issues this Accusation by and through the undersigned, Ken DaRosa, Director (Acting), exclusively in his official capacity.

A. Jurisdiction

1. The Department is responsible for administration of the Act, including but not limited to, managing the California Beverage Container Recycling Fund (PRC § 14580 (hereafter "Fund")), adopting regulations, certifying and registering program participants, inspecting,

auditing, investigating, filing and prosecuting enforcement actions, and imposing discipline.
(PRC §§ 14512.7, 14530.5, 14538, 14539, 14539.5, 14540, 14552, 14553, 14580, and
14591-14597.)

2. The Department is authorized under PRC § 14552(b)(1) to audit or investigate any
action taken during the five-year period before the onset of the audit or investigation to determine
compliance with the Act and Regulations. An enforcement action is timely if filed within five
years of the discovery of a violation of the Act or Regulations. (PRC § 14552(b)(2).) The
Department may also conduct a comprehensive inspection, audit, or investigation to verify
compliance with the Act and Regulations. (PRC §§ 14552(b) and (c); PRC § 14553(c); Gov.
Code §§ 11180 et seq.; Regulations §§ 2075 and 2125.)

3. In connection with all matters relating to the business activities and subjects under
its jurisdiction, Government Code §11180 et seq. authorizes the Department to inspect books and
records, promulgate interrogatories, and issue subpoenas for the attendance of witnesses and the
production of papers, books, accounts, documents, and testimony pertinent or material to any
inquiry, investigation, hearing, proceeding, or action conducted in any part of the state. (Gov.
Code §§ 11180 & 11181.)

4. A person or entity must provide the Department with immediate access to its
facilities, operations, and any relevant record, that, in the Department's judgment, are necessary to
carry out its obligation to verify compliance with the Act and Regulations. (PRC §§ 14552(c) and
14553(c).)

5. The Act defines "person" as "any individual, corporation, operation, or entity,
whether or not certified or registered" under the Act. (PRC §§ 14515.2, 14595, and 14595.4(a);
Regulations § 2000(a)(34).)

6. The Department's Regulations define "operator" as the person or entity who has
ultimate responsibility for a recycling facility, processing facility, or collection program.
(Regulations § 2000(a)(33).) An operator has the ultimate responsibility to insure the accuracy of
all claims made on the Fund. (PRC § 14553 and Regulations § 2090(c).)

7. The Act defines "responsible party" to include, but not be limited to, the certificate

holder, registrant, officer, director, or managing employee. The Department may take disciplinary action against any responsible party for directing, contributing to, participating in, or otherwise influencing the operations of, a certified or registered facility or program. (PRC § 14591.2.)

8. The Act declares that any person participating in conduct intended to defraud the State's beverage container recycling program including, but not limited to, redemption of out-of-state and previously redeemed beverage containers, shall be held accountable for that conduct. (PRC §§ 14591, 14591.2, 14595, 14595.5, 14596, and 14597.)

B. Statutory And Regulatory Authority

9. The Act and Regulations establish a framework whereby beverage distributors pay to the Department the California Refund Value (hereafter "CRV") for each beverage container sold or offered for sale in California. (PRC §§ 14511 and 14560(a).) Distributors in turn charge the CRV to dealers who operate retail establishments. (PRC §§ 14510 and 14560.5.) The dealers pass the CRV expense to the consumer at the time of the retail sale. (PRC § 14560.5.) Thereafter, certified recycling centers (PRC § 14520) pay to consumers CRV for empty eligible beverage containers and later submit claims for reimbursement for those payments. (PRC § 14572.) Recycling centers sell the empty beverage containers to certified processors, who pay scrap value for the material, reimburse the recycling centers for CRV paid to consumers, and pay the recycling centers a processing payment and administrative costs based on the material type and quantities of eligible material delivered to the processor. (PRC § 14573.5.) Processors then submit claims to the Department for reimbursement for payments of CRV, processing payments, and administrative costs. (PRC § 14573.)

10. The Act defines "processor" as any person certified by the Department who purchases from recycling centers or collection programs empty beverage containers which have a refund value established by the Act. Additionally, a processor must inspect the empty beverage containers for CRV eligibility as well as cancel the refund value by using a method defined by the Act and Regulations. (PRC §§ 14518 and 14539; Regulations §§ 2000(a)(4) and 2401.) The cancellation process removes the redemption value from the beverage containers. Cancellation is an essential anti-fraud tool that prevents re-redemption of the containers.

1 11. The Act and Regulations require all certified processors to obtain and/or create and
2 maintain specified documentation so that the Department may validate all claims made by a
3 processor for CRV, processing payments, and administrative costs. Processors must retain proof
4 that the processor canceled, or had the CRV canceled, in accordance with the Act and
5 Regulations. (PRC §§ 14539(d)(8) and (e); Regulations § 2420(d).) Any claim filed by the
6 processor that cannot be validated, including claims based on beverage containers that were never
7 cancelled, are invalid and are subject to recovery via restitution. (PRC § 14539(e); Regulations §§
8 2420, 2425, and 2430.) All scrap transactions must be documented. (Regulations §§ 2420(g) and
9 (h); 2425(f).)

10 12. All weight "shall be measured, recorded, and reported" in accordance with
11 "Division 5 of the Business and Professions Code (Weights and Measures) and any applicable
12 regulations thereunder." Thus, all weight tickets must include, among other accurate data, gross
13 weight, container tare weight, net weight, and have a unique serial number. (Regulations § 2115;
14 Business and Professions Code § 12715; *see also* §§ 12700-12729.) No manually created weight
15 ticket is valid for the purposes of the Act and Regulations unless the supporting worksheet with
16 the raw data, signed by the weighmaster who weighed the material, is attached thereto. (*Id.*)
17 Misstating or mixing material types on a single weight ticket is illegal under California law.
18 (Regulations § 2115; Business and Professions Code §§ 12713 and 12715.) Each material type
19 must have its own weight ticket. All claims against the Fund based on illegal and invalid weight
20 tickets are invalid and subject to restitution. (PRC § 14539(e).) Any redemption claim, or other
21 program payment, based upon a fabricated weight ticket is fraudulent pursuant to PRC § 14597.

22 13. All reports, claims, and other information required pursuant to the Act or
23 Regulations must be complete, legible, and accurate, and shall be signed, by an officer, director,
24 managing employee, or owner of the certified recycling center, processor, distributor, beverage
25 manufacturer, container manufacturer, or other entity. (PRC § 14553.)

26 14. The Act deems a claim to be fraudulent when the claim is based in whole or in part
27 on false information or falsified documents. (PRC § 14597(b).) No person may submit or cause
28 to be submitted a fraudulent claim. (PRC § 14597.)

1 15. Disciplinary action is justified where a responsible party has engaged in
2 dishonesty, incompetence, negligence, or fraud in performing the functions and duties of a
3 certificate holder or registrant, or where the responsible party violates the Act or Regulations.
4 (PRC §§ 14591.2(b)(2) and 14591.2(b)(3).)

5 16. The Department may recover in restitution any money improperly or illegally paid
6 to a certificate holder, registrant, or responsible party. (PRC §§ 14591.2(c)(5) and 14591.4.) This
7 includes payments made from the Fund that are based on documents that are not prepared or
8 maintained in compliance with the Department's Act and Regulations, which are based in whole
9 or in part on false information or falsified documents, where there are no documents to support a
10 claim, as well as claims for program payments the Department cannot verify. (PRC §§ 14538,
11 14539, 14539.5, 14552, 14553, 14591-14597.)

12 17. The Act authorizes the Department to collect interest, levy statutory penalties,
13 recover costs and fees related to audits and investigations, and to revoke certificates. (PRC §§
14 14591.1, 14591.2, 14591.3, 14591.4, 14594.5, 14596, and 14597.)

15 18. Each violation of the Act is a separate violation and each day of the violation is a
16 separate violation. (PRC § 14591.1(a)(3)) Thus, each invalid, illegal, or fraudulent claim, is a
17 separate violation of the Act. (PRC §§ 14591.1, 14591.2, 14595.5, and 14597.)

18 **C. Respondents**

19 19. Respondent BC Recycling, Inc. (hereafter "BC"), was a sole proprietorship owned
20 by Respondent Adolfo Ramirez prior to October 6, 2015. On and after October 6, 2015, BC was a
21 corporation organized under the laws of the State of California. BC is located at 1043 East
22 Houston Avenue, Visalia, California. The Department certified BC as the operator of a processor
23 facility under certificate number PR23744.001 and a recycling center under certificate number
24 RC11991. (Regulations § 2000(a)(33).) Because both facilities are located at the same site, BC is
25 known as a dual-certified entity. (Regulations § 2105.) Additionally, BC is the operator of seven
26 other certified recycling centers in California:

27 RC11146 - 1595 E. Barsley Avenue, Tulare
28 RC11149 - 1357 South K Street, Tulare
 RC11152 - 3535 West Walnut Avenue, Visalia

1 RC11153 - 400 East Tulare Avenue, Visalia
2 RC12298 - 5201 West Goshen Avenue, Visalia
3 RC12895 - 1148 Park Blvd., Orange Cove
4 RC251556.001 - 250 East Antelope, Woodlake

5 (Regulations § 2000(a)(33).) BC is a responsible party within the meaning of the Act. (PRC §
6 14591.2(a).) In the process of conducting its business, BC, actively engaged in dishonesty,
7 incompetence, negligence, or fraud in performing the functions and duties of a certificate holder,
8 which resulted in defrauding the Fund.

9 20. Respondent Adolfo Ramirez (hereafter "Ramirez"), as an individual owner and as
10 Chief Executive Officer, Chief Financial Officer, and Director of BC Recycling, Inc., was at all
11 times mentioned herein, responsible for directing, contributing to, participating in, or otherwise
12 influencing the operations of BC. At all times relevant to this Accusation, Ramirez was a
13 responsible party within the meaning of the Act, conducting the business of BC, including but not
14 limited to, actively directing, controlling, and personally participating in, or otherwise influencing,
15 the day-to-day operation and management of all business affairs of BC. (PRC § 14591.2(a) and
16 Regulations § 2000(a)(33).) In the process of conducting such business, Ramirez actively
17 engaged in dishonesty, incompetence, negligence, or fraud in performing the functions and duties
18 of a certificate holder, which resulted in defrauding the Fund.

19 21. Hereafter, the Department will refer to Respondents BC Recycling, Inc. and Adolfo
20 Ramirez as "BC Respondents."

21 22. For the purposes of this Accusation, Respondents BC Recycling, Inc. and Adolfo
22 Ramirez have joint and several liability as they are each a responsible party within the meaning of
23 the Act. (PRC § 14591.2(a).) BC Respondents jointly and actively directed, controlled, and
24 participated in the day-to-day operation and management of BC. In the process of conducting
25 such business, BC Respondents actively engaged in dishonesty, incompetence, negligence, or
26 fraud in performing the functions and duties of a certificate holder, which resulted in defrauding
27 the Fund.

28 23. BC Respondents were subject to and required to comply with the Act and the
Regulations at all times relevant to this Accusation.

24. This Accusation is timely as it has been filed within five years after the Department discovered the violations of the Act and the Regulations alleged herein. (PRC §14552(b)(2).) This action is subject to the formal hearing procedures of the California Administrative Procedure Act. (Gov. Code §11500 et seq.; PRC §14591.2.)

D. Grounds For Administrative Action

25. The statements, assertions, and allegations set forth in paragraphs 1 through 24, above, are incorporated by reference.

26. The Department conducted an audit of BC for the period of September 1, 2014 through August 31, 2016, inclusive. The last day of field work was August 30, 2018.

27. The audit scope was limited to reviewing BC's reported quantities, record keeping procedures, and records supporting claims made against the Fund during the relevant period. It did not encompass any liabilities or credits that may have existed at the time as a result of other transactions.

28. The audit revealed that BC was not in compliance with the requirements of the Act and Regulations. Specifically, BC Respondents filed claims against the Fund based on beverage containers that had never been cancelled. Claims made by a certified processor on beverage containers are not valid unless the containers are cancelled by the processor pursuant to the Act and Regulations. (PRC §§ 14518, 14539(d)(7) and (d)(8); Regulations §§ 2000(a)(4), 2110, and 2420(d).)

29. For the period of September 1, 2014 through February 28, 2015, inclusive, BC Respondents failed to cancel 1,128,274.4 pounds of PET beverage containers sold to Recycling Services Alliance, Inc. (hereafter "RSA"). BC Respondents claimed \$1,353,868.52 in CRV, processing payments, and administrative costs based on the uncanceled beverage containers.

30. The audit of BC also established that BC Respondents failed to weigh and inspect all loads of beverage containers it received from BC's own off-site recycling centers. Claims made by a certified processor on beverage containers that have not been weighed or inspected are not valid for any purpose. (PRC § 14539(d); Regulations §§ 2401, 2420(b), and 2430(a).)

31. For the period of September 1, 2014 through August 31, 2016, inclusive, BC

1 Respondents failed to weigh and inspect 1,482 loads of beverage containers received from BC's
2 own off-site recycling centers.

3 32. The results of the audit were communicated to Roy Ortiz and Respondent Adolfo
4 Ramirez at an exit conference held on August 30, 2018, and again via a Draft Audit Report dated
5 October 16, 2018. In a letter dated November 13, 2018, BC Respondents replied to the audit
6 results by submitting comments and documents to the Department for consideration.

7 33. After a review of the comments and documents submitted by BC Respondents, the
8 Department concluded that no viable defense was presented by BC Respondents to the Final
9 Audit Report. Indeed, among the documents provided to the Department by BC Respondents
10 were two fabricated weight tickets issued by RSA that BC Respondents used to claim CRV,
11 processing payments, and administrative costs from the Fund.

12 34. The total amount due set forth in the Final Audit Report was \$1,674,731.00. That
13 amount included \$1,353,869.00 in disallowed processor invoice payments, \$296,400.00 in civil
14 penalties, and \$24,462.00 in interest. Interest was calculated at a daily rate through August 30,
15 2018, on the disallowed processor invoices. As of the date of this Accusation, BC Respondents
16 have failed to pay to the Department the foregoing amounts.

17 **E. Count One: BC Respondents Filed Claims For CRV, Processing Payments, And**
18 **Administrative Costs Based On Beverage Containers They Failed To**
Cancel.

19 35. The statements, assertions, and allegations set forth in paragraphs 1 through 34,
20 above, are incorporated by reference.

21 36. Claims made by a certified processor on beverage containers are not valid unless
22 the containers are cancelled by the processor pursuant to the Act and Regulations. (PRC §§
23 14518, 14539(d)(7) and (d)(8); Regulations §§ 2000(a)(4), 2110, and 2420(d).) A certified
24 processor has the absolute duty to cancel all beverage containers to render them unfit for
25 re-redemption. (PRC § 14539(d)(7).) Indeed, cancellation is a paramount duty of all processors
26 to prevent the reintroduction of the beverage containers back into the recycling program.
27 Cancellation, like inspection, is a first-line defense against fraud. Notwithstanding this paramount
28 duty, BC Respondents failed to cancel certain PET beverage containers during the time period of

1 September 1, 2014 through February 28, 2015.

2 37. According to BC Respondents, Alpha Recycling Resource Services Alliance
3 (hereafter “Alpha”), located in North Hollywood, California, cancelled the subject PET beverage
4 containers on their behalf. That contention is problematic for BC Respondents. First, Alpha was
5 never authorized to cancel on behalf of BC Respondents. (PRC § 14539(d)(7); Regulations §
6 2110.) Second, BC Respondents have no documentation from Alpha that proves cancellation.
7 (PRC § 14539(d)(8)(C); Regulations § 2420(d).) Third, BC Respondents did not ship their
8 material to Alpha. Instead, BC Respondents sold and shipped their PET beverage containers to
9 RSA, located in Sacramento, California. Therefore, no entity other than RSA could have
10 cancelled those loads on behalf of BC Respondents. Fourth, RSA was never authorized to cancel
11 on behalf of BC. (PRC § 14539(d)(7); Regulations § 2110.) Fifth, BC Respondents have no
12 documentation from RSA that proves cancellation. (PRC § 14539(d)(8)(C); Regulations §
13 2420(d).) Sixth, neither Alpha nor RSA were a “place of end use,” i.e., a bona fide end user.
14 (PRC § 14539(d)(7); Regulations §§ 2000(a)(4)(F) and 2420(d).) Therefore, any loads of
15 beverage containers BC Respondents sold and shipped to RSA, or Alpha, did not meet the
16 requirements in the Act or Regulations for cancelled materials. (PRC § 14539(d)(7); Regulations
17 §§ 2000(a)(4) and 2420(d).)

18 38. Proof that a claim for CRV, processing payments, and administrative costs is valid
19 necessarily includes proof that the subject containers had been cancelled pursuant to the Act and
20 Regulations. In this matter the Department cannot validate the cancellation of the beverage
21 containers sold by BC Respondents to RSA. Due to the lack of cancellation, the Department
22 cannot validate the claims made by BC Respondents on 1,128,274.4 pounds of PET, for the
23 period of September 1, 2014 through February 28, 2015, inclusive. Accordingly, BC Respondents
24 have no legal claim to the **\$1,353,868.52** in CRV, processing payments, and administrative costs
25 paid from the Fund based on the uncanceled beverage containers they sold to RSA. Those claims
26 are invalid and subject to restitution. (PRC § 14539(e).)

27 39. The claims that BC Respondents made on the 1,128,274.4 pounds of PET are also
28 fraudulent pursuant to PRC § 14597. The submission of a Processor Invoice (DR7), setting forth

1 the monetary claim against the Fund, certifies compliance with all of the processor's duties and
2 obligations relevant to the claim, including but not limited to, inspection and cancellation of the
3 subject beverage containers. Here, BC Respondents attested to cancellation when in fact no
4 cancellation had ever occurred. Thus, the claims submitted by BC Respondents on 1,128,274.4
5 pounds of PET are fraudulent because they "were based in whole or in part on false information."
6 (PRC § 14597(b).)

7 **F. Count Two: BC Respondents Failed To Weigh And Inspect 1,482 Loads Of**
8 **Beverage Containers Received From BC's Own Off-Site Recycling**
9 **Centers.**

10 40. The statements, assertions, and allegations set forth in paragraphs 1 through 39,
11 above, are incorporated by reference.

12 41. During the on-site audit Department staff were told by BC Respondents'
13 operations manager, Roy Ortiz, that BC Recycling employees never weighed or inspected any
14 beverage containers received from BC's own off-site recycling centers.

15 42. For the period of September 1, 2014 through August 31, 2016, BC Respondents
16 failed to weigh and inspect 1,482 loads of beverage containers received from BC's own off-site
17 recycling centers.

18 43. The failure to weigh and inspect all incoming material, other than material from a
19 dual-certified site, violates the Act and Regulations. (PRC § 14539(d); Regulations §§ 2401,
20 2420(b), and 2430(a).)

21 44. Claims made by a certified processor on beverage containers that have not been
22 weighed or inspected are not valid, and if already paid, are subject to restitution. (PRC §
23 14539(d)(1), (d)(2), (d)(5), (d)(6), and (e); Regulations §§ 2401, 2420(b), and 2430(a).)

24 **G. Count Three: BC Respondents Filed Claims For CRV, Processing Payments, And**
25 **Administrative Costs Using Fabricated Weight Tickets.**

26 45. The statements, assertions, and allegations set forth in paragraphs 1 through 44,
27 above, are incorporated by reference.

28 46. Among the documents provided to the Department by BC Respondents were two
fabricated weight tickets issued by RSA, located in Sacramento, California. One of the RSA

weight tickets had been “reprinted” while another had been manually created. Neither weight ticket is valid under California law because RSA failed to create and maintain the documentation required by Bus. & Prof. Code §§ 12700-12729. (*See also* Regulations § 2115.) Accordingly, BC Respondents were prohibited by law from using the two invalid weight tickets to support any financial transaction, including claims made against the Fund.

47. The following chart illustrates the damage to the Fund caused by BC Respondents’ use of the two fabricated weight tickets.

Weight Ticket	Material	Net Weight (in lbs)	CRV (\$1.16 lb)	Processing Payment (0.05802)	Admin Cost (0.025)	Total Payment
# 212121	PET	42,640	\$ 49,462.40	\$ 2,473.97	\$ 1,236.56	\$ 53,172.93
# 211383	PET	42,600	\$ 49,416.00	\$ 2,471.65	\$ 1,235.40	\$ 53,123.05
		85,240	\$ 98,878.40	\$ 4,945.62	\$ 2,471.96	\$ 106,295.98

48. The Act requires all weighing and weight tickets to be in compliance with Business and Professions Code. (Regulations § 2115; Bus. & Prof. Code §§ 12700-12729.). The Department has established by investigation that RSA’s reprinted and manual weight tickets were fabricated. In each case weight was added to the original weight ticket. Besides the obvious fraud issue, the weight tickets were also invalid because RSA failed to comply with the requirements of the Business and Professions Code when issuing a corrected weight ticket (“reprinted”) or a manually generated weight ticket.

49. RSA failed to comply with one or more of the following, thus invalidating their reprinted and manually generated weight tickets:

- (a) A weight ticket must be issued at the time of weighing and be signed by the weighmaster who actually weighed the load (with an exception that does not apply in this matter). The weighmaster’s printed first and last name and signature must be legible. (Business and Professions Code §§ 12712, 12714, 12714.5, 12715, and 12721.)
- (b) A correction certificate (a corrected weight ticket) must be issued if a weight ticket is found to contain an error. (Business and Professions Code § 12716.5.)
- (c) The word "INCORRECT" is required to be written across the face of the original ticket that must be corrected. (Business and Professions Code § 12716.5.)
- (d) The weighmaster must write the original weight ticket number and the

reason for the correction on the correction certificate. (Business and Professions Code § 12716.5.)

- (e) All weight tickets, including correction tickets, must be consecutively numbered, i.e., have a unique serial number. Duplicate or reprinted weight tickets are not allowed. (Business and Professions Code § 12714.5.)
- (f) The original weight ticket must be maintained on premises with all associated documentation, including worksheets, when a correction certificate is issued. (Business and Professions Code §§ 12712 and 12716.)
- (g) No manually created weight ticket is valid for the purposes of the Act and Regulations unless the supporting worksheet with the raw weight data, signed by the weighmaster who weighed the material and the truck driver who delivered it, is attached thereto. If the worksheet is not attached then the weight ticket is invalid. (Business and Professions Code §§ 12712 and 12716.)
- (h) Misstating or mixing material types on a single weight ticket is illegal under California law. Each material type must have its own weight ticket. (Business and Professions Code §§ 12713 and 12715.)
- (i) Broken or unsealed scales may not to be used under any circumstances. (Business and Professions Code § 12717.)
- (j) Weight tickets and worksheets must be kept for four (4) years under the Business and Professions code, and for five (5) years under the Act. (Business and Professions Code §§ 12716; Regulations § 2085(b).)

50. It is irrelevant whether BC Respondents knew that the RSA weight tickets were fabricated. The claims based on those weight tickets are not only invalid but also fraudulent. (PRC §§ 14539(d)(8), 14553(a) and (d), 14591.2(b)(3), and 14597(b).) Accordingly, BC Respondents have no legal claim to the **\$106,295.98** in CRV, processing payments, and administrative costs paid from the Fund based on the fabricated weight tickets.

51. There is an additional issue here. During the time relevant to this Accusation, all reprinted and manual weight tickets issued by RSA were fabricated. Notably, Respondents received copies of all of the RSA weight tickets associated with the beverage containers they sold to RSA. (Regulations §§ 2420(b), (d), and (e).) Had BC Respondents inspected each weight ticket they would have identified the irregularity in the documents. With that knowledge they would have been in the position to cease filing fraudulent claims as well as to notify the Department that RSA was issuing invalid weight tickets. To the contrary, BC Respondents failed to take the simplest steps to prevent this fraud. Such failure by BC Respondents constituted

1 “dishonesty, incompetence, negligence, or fraud in performing the functions and duties of a
2 certificate holder.” (PRC § 14591.2(b)(2).)

3 52. Lastly, the beverage containers sold by BC Respondents to RSA were used by RSA
4 to further its illegal enterprise. RSA re-redeemed the beverage containers and collected CRV for
5 a second time. Knowingly or unknowingly, BC Respondents assisted RSA with its unlawful
6 endeavor. (PRC § 14595.5(a)(2)(D).)

7 **H. Statutory Remedies To Be Imposed.**

8 53. The statements, assertions, and allegations set forth in paragraphs 1 through 52,
9 above, are incorporated by reference.

10 54. Pursuant to its statutory authority, the Department imposes the following
11 disciplinary action against the Respondents BC Recycling and Adolfo Ramirez, joint and
12 severally, based upon sufficient evidence of violations of the enumerated statutes and regulations,
13 as set forth above.

14 (a) **Disallowed Claims**

15 Pursuant to PRC §§ 14539(e) and 14591.2(c)(5), all claims based on
16 beverage containers that were never cancelled are disallowed in their
17 entirety.

18 (b) **Restitution**

19 Pursuant to PRC §§ 14539(e), 14591.2(c)(5), and 14591.4, the Department
20 orders immediate restitution in the amount of One Million Three Hundred
21 Fifty-Three Thousand Eight Hundred Sixty-Eight Dollars and Fifty-Two
22 Cents (**\$1,353,868.52**) for the program payments based on loads not
23 cancelled and on claims based on invalid, illegal, and/or fraudulent
24 documents.

25 (c) **Interest**

26 Pursuant to PRC § 14591.4, the Department orders payment of interest on
27 the restitution of **\$1,353,868.52**. The interest is calculated at the rate
28 earned on the Pooled Money Investment Account, pursuant to PRC §

1 14591.4, beginning on the date the claim was submitted and continuing
2 until the restitution and interest ordered herein is paid in full. As of
3 October 1, 2019, interest owed to the Department totals Forty-Seven
4 Thousand Eight Hundred Dollars and Sixty-One Cents (**\$47,800.61**).
5 Interest accruing after that date will be established at trial.

6 **(d) Civil Penalties**

7 Pursuant to PRC §§ 14591.1 and 14591.2(c)(6), the Department assesses
8 civil penalties for the **2996** violations of the Act and Regulations, as
9 enumerated in this Accusation (Count One - 30 violations; Count Two -
10 2964 violations; Count Three - 2 violations). Each violation of the Act or
11 Regulations constitutes an independent basis upon which to sustain a
12 penalty. (PRC §§ 14591.1(a)(3) and (b).) For each violation the
13 Department imposes a civil penalty as follows: Count One - Five Hundred
14 Dollars (**\$500.00**) per violation; Count Two - One Hundred Dollars
15 (**\$100.00**) per violation; and Count Three - Five Thousand Dollars
16 (**\$5,000.00**) per violation. Accordingly, the Department orders penalties
17 totaling Three Hundred Twenty-One Thousand Four Hundred Dollars and
18 no Cents (**\$321,400.00**).

19 **(e) Costs and Fees**

20 Pursuant to PRC § 14591.3, the Department orders the payment of all costs
21 and fees, including but not limited to attorneys' and expert witness fees, and
22 the costs of audit, investigation, and hearing, in the amount set forth below,
23 as well as additional amounts to be determined at trial, including costs and
24 fees associated with litigation subsequent to the date of this Accusation. As
25 of the date of this Accusation, the costs and fees incurred by the
26 Department total Thirty Thousand Two Hundred Twenty-One Dollars and
27 Five Cents (**\$30,221.05**), as follows:

28 ///

- (I) Senior Management Auditor - \$5,262.60
(ii) Associate Management Auditor - \$4,176.35
(iii) Staff Services Management Auditor - \$12,382.10
(iv) Attorney IV - \$8,400.00

(f) **Probation**

Pursuant to PRC § 14591.2(c)(1), the Department designates certificates PR23744.001, RC11991, RC11146, RC11149, RC11152, RC11153, RC12298, RC12895, and RC251556.001 probationary for the period of five (5) years from the date of the issuance of a Final Agency Decision in this matter.

55. The total amount due to the Department under this Accusation is **\$1,753,290.18**.

56. In addition to the disciplinary actions taken in paragraph 54, above, the Department seeks such other and further relief as is just and proper.

Dated: 21 July 2020



Ken DaRosa, Director (Acting)
Department of Resources Recycling and Recovery